

**ST. LUCIE COUNTY FIRE DISTRICT**  
FINANCIAL STATEMENTS AND  
ACCOMPANYING INFORMATION  
Year Ended September 30, 2018

**ST LUCIE COUNTY FIRE DISTRICT**

BOARD OF COMMISSIONERS

September 30, 2018

Board of Commissioners:

St. Lucie County

Chris Dzadoovsky, Chair  
Linda Bartz

City of Ft. Pierce

Tom Perona  
Rufus Alexander

City of Port St. Lucie

Greg Oravec  
Shannon Martin

Governor Appointee

Mark Gotz

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INDEPENDENT AUDITORS' REPORT

To the Chairman and Members of the Board of Commissioners  
St. Lucie County Fire District  
Fort Pierce, Florida

**Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities and each major fund of St. Lucie County Fire District, Florida, as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

***Management's Responsibility for the Financial Statements***

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund, and of St. Lucie County Fire District, Florida, as of September 30, 2018, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## ***Other Matters***

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, budgetary comparison and pension information on pages 4 – 14, 21, and 48 – 53 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise the St. Lucie County Fire District, Florida's basic financial statements. The accompanying information and statistical section is presented for purposes of additional analysis and is not a required part of the financial statements.

The accompanying information and budgetary comparison information are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying information are fairly stated in all material respects in relation to the basic financial statements taken as a whole.

The statistical section has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

**Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated June 26, 2019, on our consideration of the St. Lucie County Fire District, Florida's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering St. Lucie County Fire District, Florida's internal control over financial reporting and compliance.

*DiBartolomeo, McBee, Hartley & Barnes*

DiBartolomeo, McBee, Hartley & Barnes, P.A.

Fort Pierce, Florida

June 26, 2019



## **St. Lucie County Fire District, Florida Management's Discussion and Analysis For the Year Ended September 30, 2018**

The purpose of management's discussion and analysis is to provide an objective and easily readable analysis of the District's financial activities for the October 1, 2017 through September 30, 2018 fiscal year. While it summarizes financial information for the District, it is highly recommended that it be read in conjunction with the District's financial statements.

### **FINANCIAL HIGHLIGHTS**

- Total Assets increased 3.8% to \$62.2 million from \$60.0 million the previous fiscal year.
- Total Liabilities increased 1.8% to \$163.1 million versus \$160.3 million the previous year.
- Total Net Position decreased 10.6% to \$79.9 million compared to \$72.2 million the previous year. Fiscal year 2017 was restated due to the implementation of GASB 75.
- District revenue increased 9.5% to \$72.2 million compared to \$66.0 million the previous year. This was a result of an increase in Ad Valorem Revenues, Permit Fees and Impact Fees.
- District expenditures increased 1.5% to 71.4 million compared to 70.4 million the previous year.
- At the close of the fiscal year, the District reported combined ending fund balances of \$26.0 million compared to \$25.2 million the previous year.
- Revenue generated by impact fees increased 90% to \$1.9 million compared to \$977.2 thousand the previous year. Permit fees also saw a large increase of 118.4% to \$1.1 million from \$511.3 thousand the prior year.
- Grant revenue decreased 6.2% to \$511.5 thousand compared to \$545.3 thousand the previous year.
- Ad valorem revenue increased 7.7% to \$55.3 million compared to \$51.4 million the previous year.
- Interest revenue increased 68.5% to \$494.0 thousand compared to \$293.2 thousand the previous year.

## **OVERVIEW OF THE FINANCIAL STATEMENTS**

The District's financial statements are comprised of two major components: Fund financial statements and Notes to Financial Statements. In addition to the basic financial statements, this document also contains supplementary information that the reader is encouraged to review.

### **Fund Financial Statements**

The Fund financial statements are designed to provide readers with a broad overview of the District's finances in a manner similar to a private-sector business. They are divided into two categories:

**Governmental Funds** which include the Governmental Funds Balance Sheet (Statement of Net Position) and Statement of Governmental Fund Revenues, Expenditures and Changes in Fund Balance (Statement of Activities).

**Fiduciary Funds** which include the Statement of Fiduciary Net Position and Statement of Changes in Net Position – Fiduciary Funds.

### **Governmental Funds**

The District maintains a General Fund and six Special Revenue Funds. These are considered governmental funds and are accounted for in the following two statements:

The *Governmental Funds Balance Sheet (Statement of Net Position)* is a 'snapshot' of the District's assets and liabilities at midnight of September 30, 2018. The difference between District assets and liabilities is reported as net position. One item of significance is the change in net position. Depending on the situation, this may indicate that the financial position of the District is improving or deteriorating.

The *Statement of Governmental Fund Revenues, Expenditures and Changes in Fund Balance (Statement of Activities)* shows the actual expenditures and receipts by major category. It is very useful in determining why there was a change in net position. Keep in mind the District uses the Modified Accrual method of accounting and, therefore, records the transaction when the event occurs, not necessarily when cash flow is affected.

### **Fiduciary Fund**

In October of 2006 the Fire District separated from the City of Fort Pierce retirement system and created two pension trust plans. The two plans, the St Lucie County Fire District Firefighter's Pension Trust Fund/Chapter 175 Firefighters' Supplementary Pension Trust Fund and the St Lucie County Fire District General Employee's Pension Trust Fund, are each governed by separate Boards of Trustees elected by participants in the plans. While it has no direct control over the management of the fund, the Board of Commissioners appoint

two members to serve as a Trustee on each Board. These funds are considered components of the Fire District and, therefore, included in the District Financial Statements. Contributions to the respective funds are held in trust for the benefit of members of the District who are certified firefighters or general employees.

The *Statement of Fiduciary Net Position*, like its governmental counterpart, is a 'snapshot' of the assets and liabilities of the trust fund at the end of the fiscal year. A change in net position, depending on the situation, may indicate that the financial position of the trust fund is improving or deteriorating.

*Changes in Net Position – Fiduciary Funds* shows the actual additions to and deductions from the trust fund for the fiscal year.

### **Notes to Financial Statements**

The Notes to Financial Statements provide additional information concerning the District's accounting policies, budgeting practices, finances, financial activities and financial balances. This information is essential for the reader to have a full understanding of the data provided in the financial statements. It divulges information that is either not disclosed in the financial statements or is not easily extracted from them.

## **FINANCIAL ANALYSIS OF THE DISTRICT**

### **Statement of Net Position**

The schedule titled Net Position provides a summary of the assets, liabilities and net position of the Fire District at the end of the fiscal year. It also shows the changes in each from fiscal year 2017 to fiscal year 2018.

Total Assets increased 3.8% from \$60.0 million the previous fiscal year to \$62.2 million in fiscal year 2017-2018.

Total Liabilities increased 11.7% as a result of the pension liability being recorded under GASB 68 as well as GASB 75, Other Post-Employment Benefits.

ST. LUCIE COUNTY FIRE DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
AS OF: SEPTEMBER 30, 2018

	Net Position (in thousands)		Percent Change
	Governmental Activities		
	2018	2017	
Cash and investments	\$ 24,192.0	\$ 23,550.8	2.7%
Other assets	\$ 5,292.5	\$ 4,776.8	10.8%
Capital assets (net of depreciation)	\$ 32,761.7	\$ 31,663.1	3.5%
<b>Total assets</b>	<b>\$ 62,246.2</b>	<b>\$ 59,990.7</b>	<b>3.8%</b>
<b>Deferred outflows of pensions earnings</b>	<b>\$ 27,169.7</b>	<b>\$ 32,293.0</b>	<b>-15.9%</b>
<b>Deferred outflows of OPEB</b>	<b>\$ 1,027.2</b>	<b>\$ -</b>	
Current liabilities	\$ 42,245.0	\$ 27,498.4	53.6%
Long-term liabilities	\$ 120,874.4	\$ 132,808.4	-9.0%
<b>Total liabilities</b>	<b>\$ 163,119.4</b>	<b>\$ 160,306.8</b>	<b>1.8%</b>
<b>Deferred inflows of pensions earnings</b>	<b>\$ 3,501.1</b>	<b>\$ 2,013.5</b>	<b>73.9%</b>
<b>Deferred inflows of OPEB</b>	<b>\$ 1,911.7</b>	<b>\$ 2,188.8</b>	<b>-12.7%</b>
Net investment in capital assets	\$ 26,409.6	\$ 26,623.7	-0.8%
Net position - restricted	\$ 5,796.1	\$ 2,661.3	117.8%
Net position - unrestricted	\$ (112,066.3)	\$ (85,109.5)	31.7%
<b>Total net position</b>	<b>\$ (79,860.6)</b>	<b>\$ (72,225.3) *</b>	<b>10.6%</b>

Restricted funds are set aside for accounts payable, encumbrances, other liabilities or to fund the capital improvement plan.

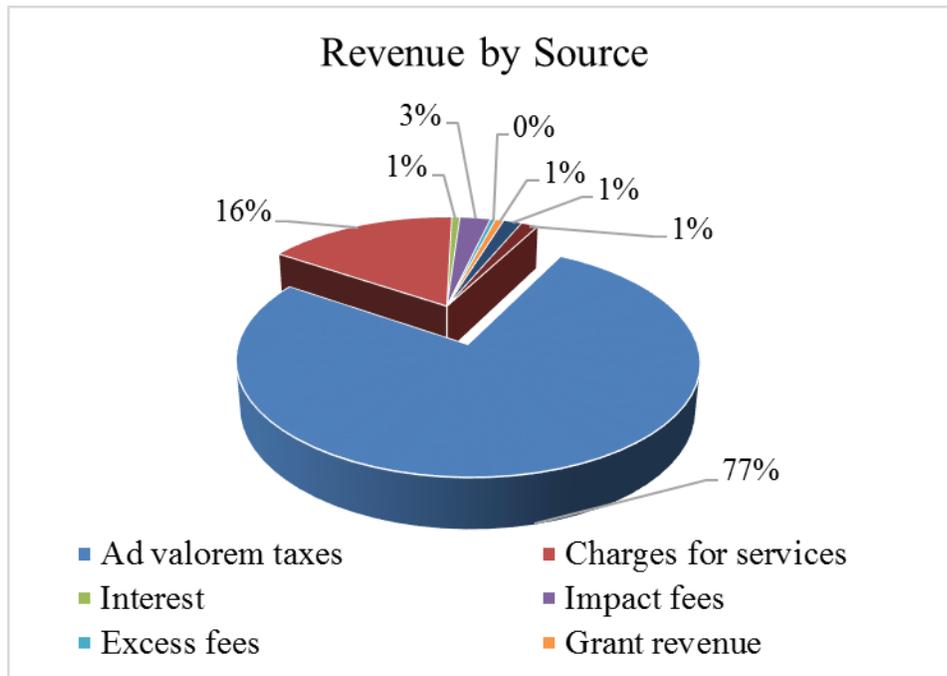
\* Restated for GASB 75

ST. LUCIE COUNTY FIRE DISTRICT  
MANAGEMENT'S DISCUSSION AND ANALYSIS  
AS OF: SEPTEMBER 30, 2018

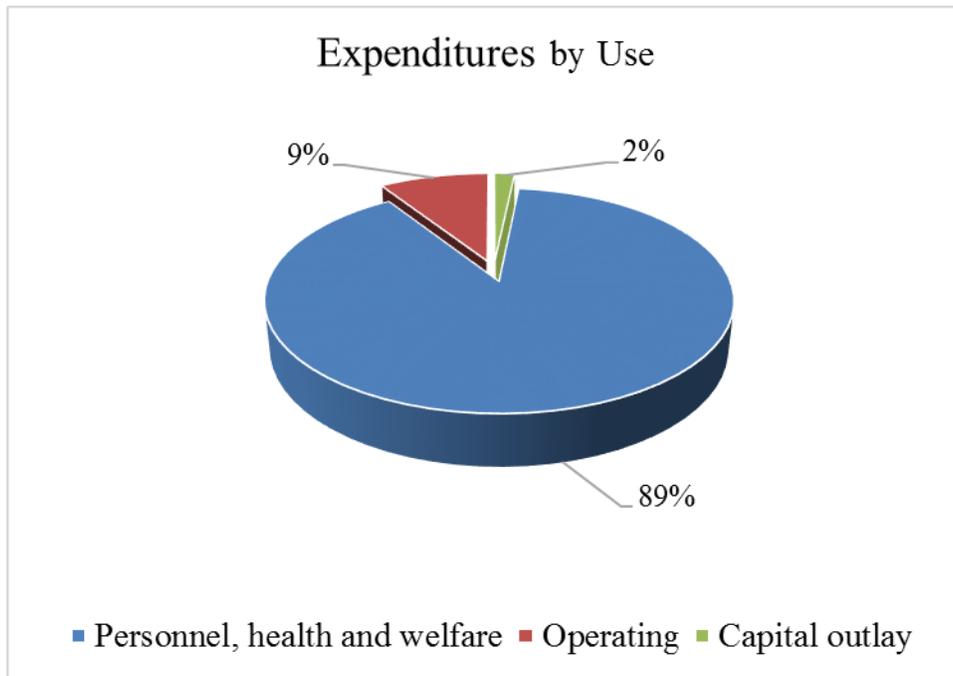
The following schedule provides a comparison of the receipts from major sources of revenue, the actual expenditures by major classification and the resulting Changes in Fund Balance from fiscal year 2017 to 2018.

CHANGES IN FUND BALANCE				
(in thousands)				
	Governmental Activities			Percent Change
	2018		2017	
<b>REVENUES</b>				
Ad valorem taxes	\$ 55,307.2		\$ 51,374.7	7.7%
Charges for services	\$ 11,595.5		\$ 11,725.8	-1.1%
Interest	\$ 494.0		\$ 293.2	68.5%
Impact fees	\$ 1,854.6		\$ 977.2	89.8%
Excess fees	\$ 304.7		\$ 354.4	-14.0%
Grant revenue	\$ 511.5		\$ 545.3	-6.2%
Permit fees	\$ 1,116.6		\$ 511.3	118.4%
Miscellaneous and other	\$ 1,042.7		\$ 187.5	456.1%
<b>TOTAL REVENUE</b>	<b>\$ 72,226.8</b>		<b>\$ 65,969.4</b>	<b>9.5%</b>
<b>EXPENDITURES</b>				
Public Safety				
Personnel, health and welfare	\$ 63,172.0		\$ 59,856.6	5.5%
Operating	\$ 6,453.4		\$ 6,309.1	2.3%
Capital outlay	\$ 1,187.5		\$ 3,694.7	-67.9%
Debt Service	\$ 602.3		\$ 506.4	100.0%
<b>TOTAL EXPENDITURES</b>	<b>\$ 71,415.2</b>		<b>\$ 70,366.8</b>	<b>1.5%</b>
<b>EXCESS (DEFICIT) OF REVENUES OVER EXPENDITURES</b>				
	\$ 811.6		\$ (1,265.0)	-164.2%
<b>FUND BALANCES</b>				
BEGINNING OF YEAR	\$ 25,225.6		\$ 26,490.6	-4.8%
END OF YEAR	\$ 26,037.2		\$ 25,225.6	3.2%

Net Change in Fund Balance – The net impact of Revenue minus Expenditures resulted in a decrease in Fund Balance.



- Revenue
  - **Ad Valorem Taxes** – the main source of revenue for funding District operations– increased by 7.7%.
  - Revenue generated by **Permit/Inspection Fees** increased substantially by 118.4%. This is due to both residential and commercial construction.
  - **Impact Fee** revenue increased 89.8%.
  - Revenue from **Emergency Medical Service (EMS) Fees** decreased 1.1 % from last fiscal year.
- Expenditures – At \$71.4 million, expenditures in fiscal year 2018 increased 1.5% from prior fiscal year 2017.



## **FUND FINANCIAL INFORMATION**

### **General Fund**

The District's General Fund is the main operating fund of the District. It is used to account for all financial resources that are not restricted by State or Federal laws, District resolutions or other externally imposed requirements.

Analysis of Variances Budget to Actual  
(in thousands)

	<b>General Fund</b>		
	Final Budget	Actual Amounts	Variance
<b>Revenues</b>			
Taxes	\$ 54,470.5	\$ 55,307.3	\$ 836.8
Charges for services	\$ 11,629.0	\$ 11,595.5	\$ (33.5)
Interest	\$ 278.2	\$ 442.4	\$ 164.2
Excess fees	\$ 330.6	\$ 304.6	\$ (26.0)
Permit fees	\$ 1,116.5	\$ 1,116.5	\$ -
Miscellaneous and other	\$ 84.1	\$ 83.6	\$ (0.5)
<b>Total revenues</b>	<b>\$ 67,908.9</b>	<b>\$ 68,849.9</b>	<b>\$ 941.0</b>
<b>Expenditures</b>			
<b>Public safety</b>			
Personnel	\$ 64,049.3	\$ 63,172.1	\$ 877.2
Operating	\$ 7,034.2	\$ 6,206.0	\$ 828.2
Capital outlay	\$ 1,545.3	\$ 282.6	\$ 1,262.7
Debt Service	\$ 506.6	\$ 506.5	\$ 0.1
<b>Total expenditures</b>	<b>\$ 73,135.4</b>	<b>\$ 70,167.2</b>	<b>\$ 2,968.2</b>
<b>Excess (deficiency) of revenues over (under) expenditures</b>	<b>\$ (5,226.5)</b>	<b>\$ (1,317.3)</b>	<b>\$ 3,909.2</b>

Variances (Actual & Budget):

- Charges for Services: Staff expected another slight increase in Ambulance Billing Fee revenue. This did occur and can be attributed to the increase in the number of transports.
- Interest Revenue: With continuous monitoring of District investments, interest earnings rose above expectations.
- While the chart shows budgeted revenues of \$67.9 million and budgeted expenditures of \$73.1 million; the budget is balanced. For the purposes of these financials, fund balance carried forward and inter-fund transfers are both used to offset deficits, and not recognized as a budgeted source of revenue.

### **Other Governmental Funds**

The *EMS Grant Fund*: Each year the District, through the Board of County Commissioners, applies to the Florida Department of Health, Bureau of Emergency Medical Services for a grant to offset pre-hospital services and activities. The application specifies, by line item, what the funds can be used for. The purpose of the *EMS Grant Fund* is to account for the receipt and expenditures of the EMS County Grant funds disbursed by the Florida Department of Health, Bureau of Emergency Medical Services.

The *Public Education Fund*: This fund accounts for the use of fees collected as a result of excessive false alarms. The District has elected to use these funds for the purpose of enhancing public education on issues concerning fire safety and awareness.

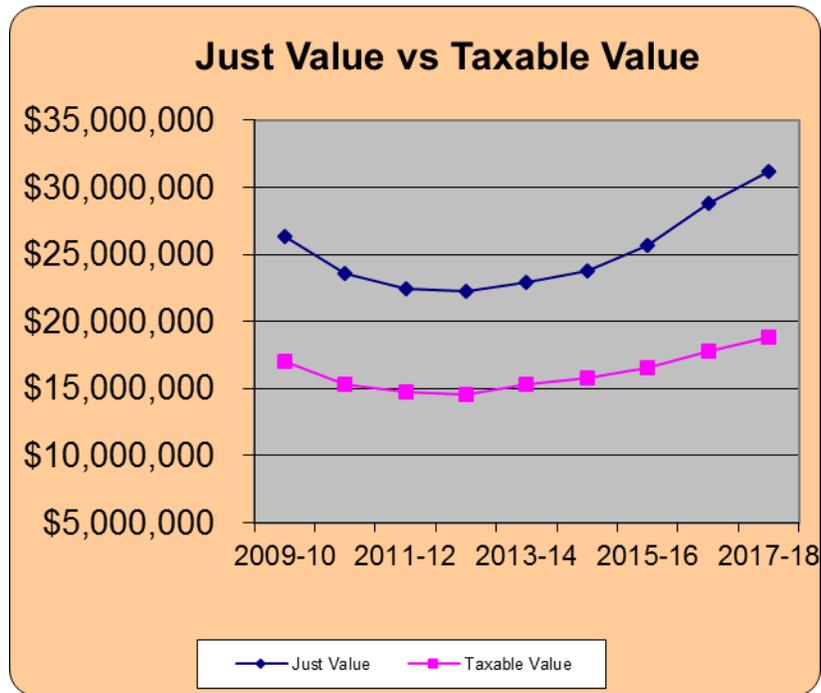
The *Impact Fee Fund*: By inter-local agreement, the Board of County Commissioners, the City of Port St. Lucie and the City of Fort Pierce collect Fire/EMS impact fees at the time they issue building permits for new construction. After deducting a nominal administrative fee, the entities remit the net amounts to the District. These funds can only be used to construct/expand fire stations necessitated by the new construction. The *Impact Fee Fund* accounts for the receipt and use of impact fee revenue.

### **Debt Management**

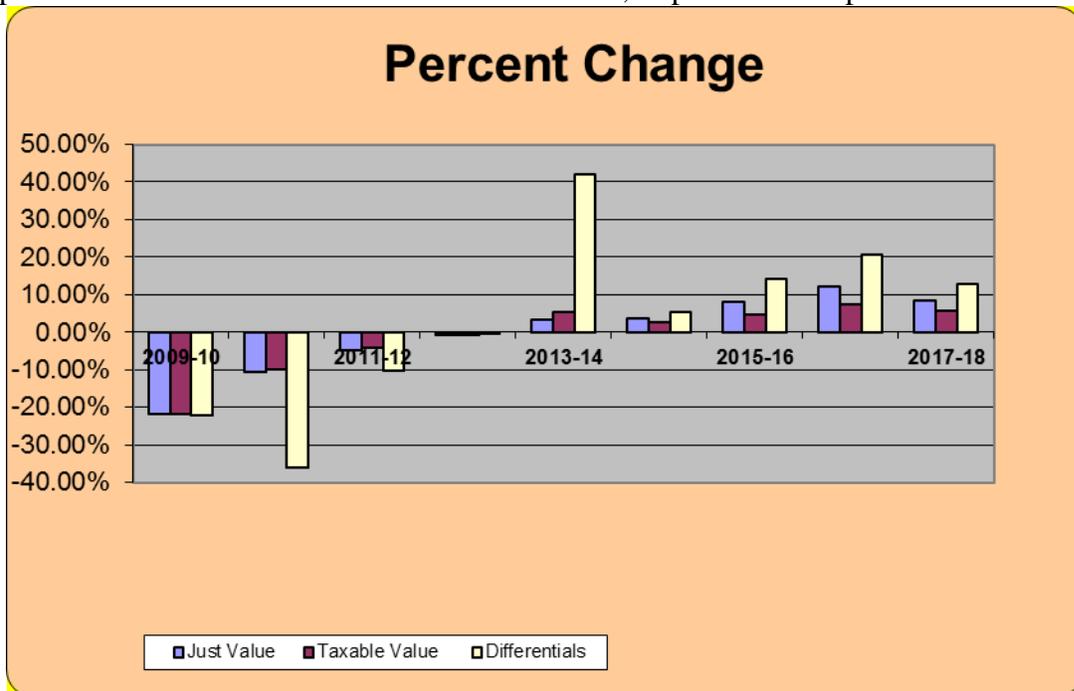
The District continues the policy of paying for capital improvements and equipment as they are needed. Chapter 2004-407 of the Florida Statutes has been amended and authorizes the District to borrow money not to exceed 10% of the District's operating budget in any one year consistent with Chapters 189 and 191, Florida Statutes, the uses for which must be approved by a super-majority of six affirmative votes of the board and the uses may not include normal operational expenses. At the end of fiscal year 2018 the District has a capital lease with a covenant to budget and appropriate. In February 2017, the District entered into a \$8.7 million Capital Improvement Revenue Bond to purchase fire engines and rescue vehicles.

### **Future Financial Condition**

Property values as of January 1, 2018, after adjustments for additions and deletions, increased 7%. While the increase in property values was more than the previous year, it was a welcomed sign that values are starting to stabilize.



Residential and commercial construction both increased in fiscal year 2017-2018. This had a positive effect on revenue from ad valorem taxes, impact fees and plans review fees.



Ad valorem revenue constitutes 70% of all revenue the District receives in the General Fund to support operations. That percentage does not include cash balance carried forward or

interfund transfers from reserves. The District does not have other sources of revenue to offset the loss of ad valorem revenue so any decrease in this major source of funding adversely affects the budget. The District is using reserves to balance the budget.

Staff, at the direction of the Board, is looking into alternate sources of revenue to supplement Ad Valorem Taxes and Ambulance Billing Fees. Both of these sources are sensitive to changes in the economy. If we are successful in instituting one or more of the alternatives, the District will have a more stable source of revenue to rely on when budgeting for the future.

**Requests for Information**

This financial report is intended to present users with a general overview of the District's finances and to demonstrate its accountability. If you have questions concerning any of the information provided in this report, or need additional information, contact the Office of the Clerk-Treasurer, 5160 NW Milner Drive, Port St. Lucie, FL 34983.

# ST. LUCIE COUNTY FIRE DISTRICT

## STATEMENT OF NET POSITION

September 30, 2018

	<u>GOVERNMENTAL ACTIVITIES</u>
<b>ASSETS</b>	
Cash	\$ 5,686,596
Investments	18,505,365
Accounts receivable	
Trade net of allowance for Uncollectibles of \$6,802,630	4,671,128
Prepaid - Miscellaneous	599
Due from other	
Governmental units	362,342
Inventory	259,026
Capital assets:	
Non-depreciable	1,651,234
Depreciable-net	29,338,422
<b>TOTAL ASSETS</b>	<u>60,474,712</u>
Deferred outflows of resources:	
Deferred outflows of pension earnings	27,169,672
Deferred outflows of OPEB	1,027,194
	<u>\$ 88,671,578</u>
<b>LIABILITIES</b>	
Accounts payable	\$ 397,364
Accrued Wages	2,463,913
Accrued payroll taxes & retirement benefits	584,774
Unearned revenue	1,800
Net other post employment benefit obligations	36,980,404
Pension liability	105,990,024
Long-term liabilities	
Due within one year	1,816,706
Due after one year	14,884,409
<b>TOTAL LIABILITIES</b>	<u>163,119,394</u>
Deferred inflows of resources:	
Deferred inflows of pension earnings	3,501,093
Deferred inflows of OPEB	1,911,688
Net investment in capital assets	26,409,640
Restricted	5,796,106
Unrestricted	(112,066,343)
<b>TOTAL NET POSITION</b>	<u>\$ (79,860,597)</u>

The accompanying notes are an integral part of this financial statement

**ST. LUCIE COUNTY FIRE DISTRICT**  
**STATEMENT OF ACTIVITIES**  
Year Ended September 30, 2018

FUNCTIONS/PROGRAMS	EXPENSES	PROGRAM REVENUES		NET (EXPENSE) REVENUES AND CHANGES IN NET POSITION
		CHARGES FOR SERVICES	OPERATING GRANTS AND CONTRIBUTIONS	GOVERNMENTAL ACTIVITIES
Governmental activities				
Public safety	\$ 79,259,699	\$ 11,595,464	\$ 511,496	\$ (67,152,739)
Interest on Long-term Debt	602,334	-	-	(602,334)
Total Governmental Activities	\$ 79,862,033	\$ 11,595,464	\$ 511,496	\$ (67,755,073)
General revenues:				
Property taxes				55,611,887
Permit fees				1,116,531
Impact fees				1,854,638
Investment earnings				494,046
Miscellaneous				1,042,692
Total general revenues				60,119,794
Change in net position				(7,635,279)
Net position - October 1, 2017 - RESTATED				(72,225,319)
Net position - September 30, 2018				\$ (79,860,597)

The accompanying notes are an integral part of this financial statement

**ST. LUCIE COUNTY FIRE DISTRICT**  
**GOVERNMENTAL FUNDS BALANCE SHEET**  
September 30, 2018

	GENERAL FUND	SPECIAL REVENUE FUND	TOTAL GOVERNMENTAL FUNDS
<b>ASSETS</b>			
Cash	\$ 3,697,901	\$ 1,988,695	\$ 5,686,596
Investments	15,081,242	3,424,123	18,505,365
Accounts receivable			
Trade net of allowance for			
Uncollectibles of \$6,802,630	4,671,128	-	4,671,128
Due from other governmental units	362,342	-	362,342
Prepaid - Miscellaneous	599	-	599
Inventory	259,026	-	259,026
<b>TOTAL ASSETS</b>	<b>\$ 24,072,238</b>	<b>\$ 5,412,818</b>	<b>\$ 29,485,056</b>
<b>LIABILITIES AND FUND EQUITY</b>			
<b>LIABILITIES</b>			
Accounts payable	\$ 388,838	\$ 8,526	\$ 397,364
Accrued wages	2,463,913	-	2,463,913
Unearned revenue	1,800	-	1,800
Accrued payroll taxes and retirement benefits	584,774	-	584,774
<b>TOTAL LIABILITIES</b>	<b>3,439,325</b>	<b>8,526</b>	<b>3,447,851</b>
<b>FUND EQUITY</b>			
Fund balance:			
Nonspendable	1,718,933	-	1,718,933
Spendable			
Restricted	-	4,077,173	4,077,173
Committed	8,709,772	-	8,709,772
Assigned	7,936,922	1,121,848	9,058,770
Unassigned	2,267,286	205,271	2,472,557
<b>TOTAL FUND EQUITY</b>	<b>20,632,913</b>	<b>5,404,292</b>	<b>26,037,205</b>
<b>TOTAL LIABILITIES AND FUND EQUITY</b>	<b>\$ 24,072,238</b>	<b>\$ 5,412,818</b>	<b>\$ 29,485,056</b>

The accompanying notes are an integral part of this financial statement

**ST. LUCIE COUNTY FIRE DISTRICT**  
**RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES**  
**TO NET POSITION OF GOVERNMENTAL ACTIVITIES**  
September 30, 2018

Total governmental fund balances in the balance sheet, page 17	\$ 26,037,205
Amount reported for governmental activities in the Statement of Net Position are different because:	
Capital asset used in governmental activities are not financial resources and therefore are not reported in the governmental funds:	
Governmental capital assets	56,632,243
Less accumulated depreciation	(25,642,587)
Other assets used in governmental activities are not financial resources and therefore are not reported in the governmental funds:	
Long-term debt, postemployment benefits, and compensated absences	(53,681,519)
Net pension liability	(83,205,939)
Net position of governmental activities, page 15	\$ (79,860,597)

The accompanying notes are an integral part of this financial statement

**ST. LUCIE COUNTY FIRE DISTRICT**  
**STATEMENT OF GOVERNMENTAL FUND REVENUES, EXPENDITURES AND**  
**CHANGES IN FUND BALANCES**  
Year Ended September 30, 2018

	GENERAL FUND	SPECIAL REVENUE FUND	TOTAL GOVERNMENTAL FUNDS
<b>REVENUES</b>			
Taxes	\$ 55,307,245	\$ -	\$ 55,307,245
Charges for services	11,595,464	-	11,595,464
Interest and investment income	442,423	51,623	494,046
Impact fees	-	1,854,638	1,854,638
Excess fees	304,642		304,642
Grant revenue	-	511,496	511,496
Permit fees	1,116,531	-	1,116,531
Miscellaneous	83,646	959,046	1,042,692
<b>TOTAL REVENUES</b>	<u>68,849,951</u>	<u>3,376,803</u>	<u>72,226,754</u>
<b>EXPENDITURES</b>			
Public safety:			
Personnel, health and welfare	63,172,012	-	63,172,012
Operating	6,206,111	247,256	6,453,367
Capital outlay	282,604	904,908	1,187,512
Debt:			
Principal	459,467	-	459,467
Interest	47,104	95,763	142,867
<b>TOTAL EXPENDITURES</b>	<u>70,167,298</u>	<u>1,247,927</u>	<u>71,415,225</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES</b>	(1,317,347)	2,128,876	811,529
<b>FUND BALANCES</b>			
Beginning of year	<u>21,950,260</u>	<u>3,275,416</u>	<u>25,225,676</u>
End of year	<u>\$ 20,632,913</u>	<u>\$ 5,404,292</u>	<u>\$ 26,037,205</u>

The accompanying notes are an integral part of this financial statement

**ST. LUCIE COUNTY FIRE DISTRICT**  
**RECONCILIATION OF STATEMENT OF REVENUES, EXPENDITURES AND CHANGES**  
**IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES**  
**Year Ended September 30, 2018**

Net change in fund balances - total governmental funds, page 19	\$	811,529
Amount reported for governmental activities in the Statement of Activities are different because:		
Repayment of debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets		459,467
Long-term liabilities, including notes, leases, postemployment benefits, compensated absences, and pension liability		(8,232,806)
Governmental funds report capital outlays as expenditures. However, in the Statement of Activities, the cost of those assets are depreciated over their estimated useful lives:		
Current year provision for depreciation		(2,269,116)
Provision for capitalized asset costs (See Note E)		1,595,647
Change in net position of governmental activities, page 16	<u>\$</u>	<u>(7,635,279)</u>

The accompanying notes are an integral part of this financial statement

**ST. LUCIE COUNTY FIRE DISTRICT**  
**STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN**  
**FUND BALANCES – BUDGET TO ACTUAL – GENERAL FUND**  
**Year Ended September 30, 2018**

	ORIGINAL	FINAL	ACTUAL AMOUNTS	ENCUMBRANCES	ACTUAL ON BUDGETARY BASIS	VARIANCE WITH FINAL BUDGET
<b>REVENUES</b>						
Taxes	\$ 54,779,571	\$ 54,470,526	\$ 55,307,245	\$ -	\$ 55,307,245	\$ 836,719
Charge for services	12,124,900	11,629,037	11,595,464	-	11,595,464	(33,573)
Interest	141,400	278,201	442,423	-	442,423	164,222
Excess fees	282,000	330,642	304,642	-	304,642	(26,000)
Grant Revenue	-	20,568	-	-	-	(20,568)
Permit fees	522,500	1,116,531	1,116,531	-	1,116,531	-
Miscellaneous	58,600	63,466	83,646	-	83,646	20,180
<b>TOTAL REVENUES</b>	<u>67,908,971</u>	<u>67,908,971</u>	<u>68,849,951</u>	<u>-</u>	<u>68,849,951</u>	<u>940,980</u>
<b>EXPENDITURES</b>						
Public safety:						
Personnel, health and welfare	63,918,500	64,049,290	63,172,012	-	63,172,012	877,278
Operating	7,122,949	7,034,229	6,206,111	1,317,481	7,523,592	(489,363)
Capital outlay	1,340,226	1,545,288	282,604	-	282,604	1,262,684
Debt:						
Principal	459,467	459,467	459,467	-	459,467	-
Interest	47,105	47,105	47,104	-	47,104	1
<b>TOTAL EXPENDITURES</b>	<u>72,888,247</u>	<u>73,135,379</u>	<u>70,167,298</u>	<u>1,317,481</u>	<u>71,484,779</u>	<u>1,650,600</u>
<b>EXCESS (DEFICIENCY) OF REVENUES OVER EXPENSES</b>	<u>\$ (4,979,276)</u>	<u>\$ (5,226,408)</u>	(1,317,347)	(1,317,481)	(2,634,828)	<u>\$ 2,591,580</u>
<b>FUND BALANCES</b>						
Beginning of year			21,950,260	-	21,950,260	
Adjustments for encumbrances			-	1,317,481	1,317,481	
End of year			<u>\$ 20,632,913</u>	<u>\$ -</u>	<u>\$ 20,632,913</u>	

The accompanying notes are an integral part of this financial statement

**ST. LUCIE COUNTY FIRE DISTRICT**  
**FIDUCIARY FUND**  
**PENSION TRUST FUNDS**  
**STATEMENT OF FIDUCIARY NET POSITION**  
September 30, 2018

**ASSETS**

Contributions receivable	\$	51,663
Prepaid items		6,412
Accounts receivable		2,131,983
Accrued investment income		462,726
Investments at fair value:		
Cash equivalents		7,933,384
Corporate debt		59,231,729
Corporate stocks		47,042,533
Limited liability company		9,818,676
Mortgage-backed securities		685,167
Mutual fund - domestic equities		54,062,202
Mutual fund - domestic bonds		1,924,419
Mutual fund - international equities		19,701,249
Collective trust		34,863,615
U.S. government securities and agency obligations		25,508,334
<b>TOTAL INVESTMENTS</b>		<u>260,771,308</u>
<b>TOTAL ASSETS</b>		<u>263,424,092</u>

**LIABILITIES**

Accounts payable		234,007
Benefit payments		124
Refunds payable		14,363
<b>TOTAL LIABILITIES</b>		<u>248,494</u>

**NET POSITION**

Held in trust for pension benefits		<u><u>\$ 263,175,598</u></u>
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The accompanying notes are an integral part of this financial statement

**ST. LUCIE COUNTY FIRE DISTRICT**  
**FIDUCIARY FUND**  
**PENSION TRUST FUNDS**  
**STATEMENT OF CHANGES IN NET POSITION -**  
**FIDUCIARY FUNDS**  
Year Ended September 30, 2018

**ADDITIONS**

**Contributions**

State contribution	\$ 2,131,983
Employer contributions	13,574,865
Employee contributions	1,444,640
Participant buy-back	148,879
Total contributions	<u>17,300,367</u>

**Investment Income**

Net appreciation in fair value of investments	10,337,589
Interest and dividends	7,743,356
	<u>18,080,945</u>
Less: investment expenses	(1,031,504)
Net investment income	<u>17,049,441</u>
<b>TOTAL ADDITIONS</b>	<u><u>34,349,808</u></u>

**DEDUCTIONS**

Benefits paid to participants	13,062,701
DROP payments	2,113,837
Refunds to Participants	828
Administrative expenses	186,701
<b>TOTAL DEDUCTIONS</b>	<u>15,364,067</u>
<b>NET INCREASE</b>	18,985,741

**NET POSITION HELD IN TRUST FOR PENSION BENEFITS**

Beginning of year	<u>244,189,857</u>
End of year	<u><u>\$ 263,175,598</u></u>

The accompanying notes are an integral part of this financial statement

# ST. LUCIE COUNTY FIRE DISTRICT

## NOTES TO FINANCIAL STATEMENTS

September 30, 2018

### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The St. Lucie County Fire District (District) is a special taxing district created by Chapter 59-1806, Laws of Florida, and approved by referendum in 1960. The District is responsible for the fire prevention and protection in St. Lucie County. Chapter 77-645, Laws of Florida, authorized the District to provide the emergency ambulance service for St. Lucie County. The Board of Commissioners is the governing body of the District and consists of two St. Lucie County Commissioners, two City of Ft. Pierce Commissioners, one Commissioner appointed by the governor of the State of Florida and two City of Port St. Lucie Council members.

#### Scope of Reporting Entity

The accompanying financial statements include all activities and functions over which the District maintains direct manifestations of oversight responsibility, and those organizations where other relationships require their inclusion to conform with generally accepted accounting principles.

This report includes all funds and account groups of the District. The District has no proprietary funds. The specific organization and a summary description of how the specific elements of oversight responsibility were considered in the determination of whether or not to include the organization in the financial statements are presented below:

#### St. Lucie County Fire District Firefighters' Pension Trust Fund

The St. Lucie County Fire District Firefighters' Pension Trust Fund, (the Fund), a component unit of the St. Lucie County Fire District, is a contributory pension trust established under the provisions of Chapter 175, Florida Statutes, for the benefit of certified firefighters in the St. Lucie County Fire District. The Fund is under the supervision of a local independent Board of Trustees, who are selected for office under the provisions of Florida Statute 175.

On October 18, 2006, the St. Lucie County Fire District approved the creation of a new public employee retirement system for the benefit of certified firefighters in the District. The purpose of the St. Lucie County Fire District Firefighters' Pension Trust Fund was to provide a more complete set of benefits to the firefighters in which the District was the plan sponsor and could authorize additional benefits and enhancements that were not available in the present primary plan for the firefighters which was the City of Fort Pierce Retirement and Benefit System. Effective with the close of activity on April 30, 2007, the assets and liabilities of the St. Lucie County Fire District Chapter 175 Firefighters' Supplemental Pension Trust Fund approximating \$15,500,000 were transferred to the newly established Pension Trust Fund under control of that Board of Trustees. Activities of the Chapter 175 Firefighters' Supplemental Pension Trust Fund are now encompassed by that new Plan. In April, 2007, the applicable net position of the Fort Pierce Retirement and Benefit System, approximating \$89,200,000, were also transferred in to this Plan along with the assets of the Chapter 175 Firefighters' Supplemental Pension Trust Fund.

**ST. LUCIE COUNTY FIRE DISTRICT**  
NOTES TO FINANCIAL STATEMENTS  
September 30, 2018

**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

General Employees Retirement and Benefit System

The General Employees Retirement and Benefit System is a defined benefit pension plan covering all general employees of the District. This system is governed by an independent Board of Trustees who has responsibility for management and fiscal matters. Therefore, the District cannot exercise oversight responsibility over this organization.

Basis of Accounting

The fiscal year of the District is from October 1 to September 30 as established in Chapter 218.33, Florida Statutes. The General Fund is maintained and presented herein on the modified accrual basis of accounting whereby revenues are generally recognized when they become both measurable and available and expenditures are recognized when incurred. Taxes which are collected and remitted by another governmental unit are measurable and available when received. The other two major sources of revenue, charges for services and interest, are recorded when earned. The Pension Trust Funds' accounting records and financial statements are prepared using the accrual basis of accounting. Revenue is recognized when earned; costs and expenses are recognized when incurred. Investments are reported at fair value. Short-term investments are reported at cost, which approximates market value. Securities traded on a national exchange are valued at the last reported sales price.

Budgetary Data

The District exercises the following procedures in establishing the budgetary data reflected in the financial statements:

1. The Clerk-Treasurer and the Fire Chief submit to the Board of Commissioners of the District a tentative proposed operating budget for the ensuing fiscal year. The operating budget includes proposed expenditures and the sources of receipts. The budget is adopted on a basis consistent with generally accepted accounting principles.
2. The budget is advertised and public hearings are conducted to obtain taxpayer comments.
3. The budget is approved by the Board and becomes the basis for the millage levied by the Board.
4. The level of budgetary control is the total budget. The Clerk-Treasurer is authorized to transfer budgeted amounts between line items within the budget with board approval.
5. Amendments by Resolutions to the budget in accordance with the District's charter are not required to be advertised. The Resolutions are approved by the Board at a public meeting.

**ST. LUCIE COUNTY FIRE DISTRICT**

**NOTES TO FINANCIAL STATEMENTS**

September 30, 2018

**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Budgetary Data (continued)

6. Budgeted amounts are as originally adopted, or as amended, in accordance with the District's charter. For financial statement purposes, these amounts are shown as budget transfers and not as budgeted expenditures, if applicable.

Capital Assets

Capital assets include property and equipment. Capital assets are reported in the government-wide financial statements in the applicable governmental columns. Capital assets are defined by the District as assets with an initial, individual cost of \$5,000 or more and useful lives in excess of one year. Capital assets are recorded at historical cost or estimated historical cost, if actual historical cost is not available. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized, but are expensed as incurred.

Capital assets are depreciated using the straight-line method over the estimated useful lives of the related assets. The ranges of the useful lives are as follows:

<u>ASSETS</u>	<u>YEARS</u>
Equipment	3 - 5
EMT equipment	5 - 20
Improvements other than buildings	5 - 40
Buildings	30 - 50

Unearned Revenue

Governmental funds report unearned revenue in connection with resources that have been received, but not yet earned.

Deferred Outflows/Inflows of Resources

The statement of net position reports, as applicable, a separate section for deferred outflows of resources. Deferred outflows of resources represent a consumption of net position that applies to future reporting period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until that time. For example, the District would record deferred outflows of resources related to debit amounts resulting from current and advance refundings resulting in the defeasance of debt (i.e. when there are differences between the reacquisition price and the net carrying amount of the old debt).

**ST. LUCIE COUNTY FIRE DISTRICT**  
NOTES TO FINANCIAL STATEMENTS  
September 30, 2018

**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Deferred Outflows/Inflows of Resources (continued)

The statement of net position reports, as applicable, a separate section for deferred inflows of resources. Deferred inflows of resources represent an acquisition of net position that applies to future reporting period(s) and so will not be recognized as an inflow of resources (revenue) until that time. For example, when an asset is recorded in the governmental fund financial statements, but the revenue is not available, the District reports a deferred inflow of resources until such times as the revenue becomes available.

Basis of Presentation

Government-wide Financial Statements - Government-wide financial statements, including the statement of net position and statement of activities, present information about the District as a whole. These statements include the non-fiduciary financial activity of the primary government and its component units.

Government-wide financial statements are prepared using the economic resources measurement focus. The statement of activities presents a comparison between direct expenses and program revenues for each function or program of the District's governmental activities. Direct expenses are those that are specifically associated with a service, program, or department and are thereby clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues, with certain exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function or business segment is self-financing or draws from the general revenues of the District.

The effects of inter-fund activity have been eliminated from the government-wide financial statements.

Fund Financial Statements - Fund financial statements report detailed information about the District in the governmental, proprietary, and fiduciary funds. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is reported in a separate column. Non-major funds are aggregated and reported in a single column. Because the focus of governmental fund financial statements differs from the focus of government-wide financial statements, a reconciliation is presented with each of the governmental fund financial statements.

# ST. LUCIE COUNTY FIRE DISTRICT

## NOTES TO FINANCIAL STATEMENTS

September 30, 2018

### NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### Basis of Presentation (continued)

##### Major Governmental Fund Types

General Fund - The general fund is the general operating fund of the District. All general tax revenue and other receipts that are not allocated by law or contractual agreement to another fund are accounted for in this fund. The general operating expenditures, fixed charges and capital improvement costs that are not paid through other funds are paid from the general fund.

##### Non - Major Governmental Fund Types

Special Revenue Fund - Special revenue funds are established to account for the proceeds of specific revenue sources other than special assessments, expendable trust or major capital projects requiring separate accounting because of legal or regulatory provisions or administrative action.

##### Component Unit

Trust Funds - Established to account for transactions of the St. Lucie County Fire District Pension Funds which are the Firefighters' Pension Trust Fund and the General Employees Retirement System. These funds are accounted for in the same manner as a proprietary fund.

##### Encumbrances

Under encumbrance accounting, purchase orders, contracts and other commitments for the expenditure of funds are recorded in order to reserve that portion of the applicable appropriation in the governmental funds. Encumbrances outstanding at year-end are reported as a reserve of fund balance and do not constitute expenditures or liabilities because the commitments will be honored during the subsequent year.

##### Inventories

Inventories are composed of expendable supplies held for consumption and are stated at cost using the first in first out (FIFO) method.

##### Reserves

Reserves are reported in the various funds to indicate that a portion of the fund balance is appropriated for expenditures or is legally segregated for a specific future use.

**ST. LUCIE COUNTY FIRE DISTRICT**  
NOTES TO FINANCIAL STATEMENTS  
September 30, 2018

**NOTE A - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)**

Use of Estimates

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the amounts reported in the financial statements and accompanying notes. Actual results could differ from those estimates.

Subsequent Events

Management has performed an analysis of the activities and transactions subsequent to September 30, 2018, to determine the need for any adjustments to and/or disclosures within the audited financial statements for the year ended September 30, 2018. Management has performed their analysis through June 26, 2019.

New GASB Statements Implemented

In fiscal year 2018, the District implemented GASB 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions. Statement No. 75 replaces the requirements of Statement No. 45.

The prior year Net Position was restated due to the implementation of GASB 75. The beginning balance has been restated to \$36,832,252 for the OPEB Liability, resulting in a restatement of Net Position in the amount of \$16,400,761.

**NOTE B – RESTRICTED NET POSITION AND RESERVATIONS OF FUND BALANCE**

Restricted Net Position and Reservations of Fund Balance

In the government-wide financial statements, when both restricted and unrestricted resources are available for use, it is the District's policy to use restricted resources first, then unrestricted resources as they are needed.

The District has implemented GASB 54. This statement establishes fund balance classifications that comprise a hierarchy based primarily on the extent to which a government is bound to observe constraints imposed upon the use of the resources reported in governmental funds. Fund balance classifications, under GASB 54, are Non-spendable, Restricted, Committed, Assigned, and Unassigned. These classifications reflect not only the nature of funds, but also provide clarity to the level of restriction placed upon fund balance. Fund Balance can have different levels of restraint, such as external versus internal compliance requirements. Unassigned fund balance is a residual classification within the general fund. The general fund should be the only fund that reports a positive unassigned balance. In all other funds, unassigned is limited to negative

**ST. LUCIE COUNTY FIRE DISTRICT**

NOTES TO FINANCIAL STATEMENTS

September 30, 2018

residual fund balance.

**NOTE B – RESTRICTED NET POSITION AND RESERVATIONS OF FUND BALANCE  
(CONTINUED)**

In accordance with Governmental Accounting Standards Board Statement 54, Fund Balance Reporting and Governmental Fund Type Definitions, the District classifies governmental fund balances as follows:

Non-spendable – includes fund balance amounts that cannot be spent either because it is not in spendable form or because of legal or contractual requirements. This would include inventories, deposits, and prepaid items.

Spendable Fund Balance

Restricted – includes fund balance amounts that are constrained for specific purposes which are externally imposed by providers, such as creditors or amounts constrained due to constitutional provisions or enabling legislation.

Committed – includes fund balance amounts that can be used only for the specific purposes that are internally imposed by a formal action of the government's highest level of decision making authority. Commitments may be charged by the government taking the same action that imposed the constraint initially. Contractual obligations are included to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual obligations.

Assigned – includes spendable fund balance amounts that are intended to be used for specific purposes that are neither considered restricted or committed. This indicates that resources in these funds are, at a minimum, intended to be used for the purposes of that fund. Fund balance may be assigned by the Board of Commissioners or the fire chief, as authorized by the Commissioners.

Unassigned – includes residual positive fund balance within the General Fund which has not been classified within the other above mentioned categories. Unassigned fund balance may also include negative balances for any governmental fund if expenditures exceed amounts restricted, committed, or assigned for those specific purposes.

**ST. LUCIE COUNTY FIRE DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
September 30, 2018

**NOTE B – RESTRICTED NET POSITION AND RESERVATIONS OF FUND BALANCE**  
**(CONTINUED)**

	GENERAL FUND	SPECIAL REVENUE FUND	TOTAL	TRUST AND AGENCY FUND
Non-spendable				
Encumbrances	\$ 1,459,907	\$ -	\$ 1,459,907	\$ -
Employees retirement system	-	-	-	263,175,598
Inventories	259,026	-	259,026	-
Total non-spendable	<u>\$ 1,718,933</u>	<u>\$ -</u>	<u>\$ 1,718,933</u>	<u>\$ 263,175,598</u>
Spendable				
Restricted				
Capital improvement	\$ -	\$ 4,077,173	\$ 4,077,173	\$ -
Operational equipment	-	-	-	-
	<u>-</u>	<u>4,077,173</u>	<u>4,077,173</u>	<u>-</u>
Committed				
Unanticipated and emergency	8,709,772	-	8,709,772	-
	<u>8,709,772</u>	<u>-</u>	<u>8,709,772</u>	<u>-</u>
Assigned				
Capital improvement	910,546	894,026	1,804,572	-
Operations training	-	227,822	227,822	-
Matching funds	191,807	-	191,807	-
Rolling stock	6,834,569	-	6,834,569	-
Total assigned	<u>7,936,922</u>	<u>1,121,848</u>	<u>9,058,770</u>	<u>-</u>
Unassigned	<u>2,267,286</u>	<u>205,271</u>	<u>2,472,557</u>	<u>-</u>
Total fund balances	<u>\$ 20,632,913</u>	<u>\$ 5,404,292</u>	<u>\$ 26,037,205</u>	<u>\$ 263,175,598</u>

The Board funds a capital reserve. The source of funding is any excess undesignated unreserved funds. The committed fund balance shall be no less than twelve percent of the approved budget.

**NOTE C - CASH, REPURCHASE AGREEMENTS AND INVESTMENTS**

Cash Deposits

Florida statutes require state and local governmental units to deposit monies with a financial institution classified as a "Qualified Public Depository," which is a multiple financial institution pool whereby groups of securities pledged by the various financial institutions provide common collateral for their deposits of public funds. This pool is provided as additional insurance to the federal depository insurance and allows for additional assessments against the member institutions, providing full insurance for public deposits. The District had deposits only with qualifying institutions as of September 30, 2018, or with banks in which depository insurance was

**ST. LUCIE COUNTY FIRE DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
September 30, 2018

**NOTE C - CASH, REPURCHASE AGREEMENTS AND INVESTMENTS (CONTINUED)**

sufficient to cover the deposit balance. At year end, the District's carrying amount of cash was \$5,686,596 including petty cash of \$450 and the bank balance was \$5,569,465. Of the bank balance, \$500,000 was insured by federal depository insurance and \$5,069,465 was collateralized by the Florida Public Deposit Security Trust Fund.

Investments

The Fund categorizes its fair value measurements within the fair value hierarchy established by general accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; Level 3 inputs are significant unobservable inputs. The Fund has the following recurring fair value measurement as of September 30, 2018:

Pooled investments:	Fair Value Measurement Using			
	Level 1	Level 2	Level 3	Fair Value
SPIA investment pool, with an interest rate of 1.92%, maturing at no set date	\$ -	\$ 114,875	\$ -	\$ 114,875
FLSAFE investment pool, with an interest rate of 2.11%, maturing at no set date	-	38,167	-	38,167
FLCLASS investment pool, with an interest rate of 2.22%, maturing at no set date		7,716,707		7,716,707
FLFIT investment pool				
1-3 year Fund	-	216,514	-	216,514
Commercial Paper Fund	-	7,716,018	-	7,716,018
Uncategorized				
SBA investment pool, with an interest rate of 2.97%, maturing at no set date	-	-	-	1,321,400
Total pooled investments	\$ -	\$ 17,183,965	\$ -	\$ 18,505,365

The District's investments held throughout the year are principally the same investments held as of September 30, 2018. Interest income generated on the above investments, for the year ended September 30, 2018, was \$494,046.

**ST. LUCIE COUNTY FIRE DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
September 30, 2018

**NOTE C - CASH, REPURCHASE AGREEMENTS AND INVESTMENTS (CONTINUED)**

Pension investments:	Market Value	Historical Cost
	<u>                    </u>	<u>                    </u>
Corporate bonds and notes	\$ 61,841,315	\$ 61,623,050
U.S. government and federal obligations	25,508,334	25,762,086
Marketable equity securities		
Common stocks	47,042,533	41,661,650
Mutual funds - international equities	19,701,249	17,134,848
Mutual funds - domestic equities	54,062,202	32,662,756
Mutual funds - real estate investment trust	9,818,676	5,755,686
Collective trust	34,863,615	21,068,307
Cash equivalents	<u>7,933,384</u>	<u>7,933,384</u>
 Total pension investments	 <u>\$ 260,771,308</u>	 <u>\$ 213,601,767</u>

**ST. LUCIE COUNTY FIRE DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
September 30, 2018

**NOTE C - CASH, REPURCHASE AGREEMENTS AND INVESTMENTS (CONTINUED)**

<u>Security description</u>	<u>Years to Maturity</u>					<u>S&amp;P Rating</u>
	<1	1 - 5	5 - 10	10-20	>20	
Corporate bonds and notes	\$3,360,552	\$23,304,791	\$3,244,021	\$0	\$0	BBB - AAA
U.S. govt. and fed. obligations	2,023	4,984,598	10,636,100	49,721		AAA
Mortgage-backed securities	-	684,664	-	-	-	AAA
Convertible securities	949,795	11,839,554	2,849,547	11,180	1,467,629	NR - A+
Mutual Fund	2,611,680	8,302,707	9,039,063	787,573	1,300,032	AAA - D
	<u>\$6,924,050</u>	<u>\$49,116,314</u>	<u>\$25,768,731</u>	<u>\$848,474</u>	<u>\$2,767,661</u>	

Pension investments:	Fair Value Measurement Using			
	Level 1	Level 2	Level 3	Fair Value
Cash Equivalents (Temporary Investment Funds)	\$ 7,933,384	\$ -	\$ -	\$ 7,933,384
Debt securities				
U.S. government securities	-	17,404,996	-	17,404,996
Federal obligations	-	8,103,338	-	8,103,338
Mortgage-backed securities	-	685,167	-	685,167
Corporate debt - domestic	-	57,977,860	-	57,977,860
Corporate debt - international	-	1,253,869	-	1,253,869
Mutual funds - domestic debt	1,924,419	-	-	1,924,419
	<u>9,857,803</u>	<u>85,425,230</u>	<u>-</u>	<u>95,283,033</u>
Equity Securities				
Corporate stocks - domestic	47,042,533	-	-	47,042,533
Mutual funds - international equities	19,701,249	-	-	19,701,249
Mutual funds - domestic equities	49,223,101	4,839,101	-	54,062,202
Limited liability company - real estate investment	-	-	9,818,676	9,818,676
	<u>115,966,883</u>	<u>4,839,101</u>	<u>9,818,676</u>	<u>130,624,660</u>
Collective trust	-	-	-	34,863,615
	<u>\$ 125,824,686</u>	<u>\$ 90,264,331</u>	<u>\$ 9,818,676</u>	<u>\$ 260,771,308</u>

# ST. LUCIE COUNTY FIRE DISTRICT

## NOTES TO FINANCIAL STATEMENTS

September 30, 2018

### NOTE C - CASH, REPURCHASE AGREEMENTS AND INVESTMENTS (CONTINUED)

*Interest Rate Risk.* As a means of limiting its exposure to fair value losses arising from rising interest rates, the District's investment policy states that when interest rates are at historically low levels, funds will be placed in short maturities and that when interest rates are at historically high levels, funds may be placed into longer maturities to lock into these yields.

*Credit Risk.* The District is authorized by Resolution to invest in:

- (1) Local Government Surplus Funds Trust Funds.
- (2) Negotiable direct obligations of the United States Government, or obligations, the principal and interest of which are unconditionally guaranteed by the United States Government.
- (3) Obligations of the federal farm credit banks, the Federal Home Loan Mortgage Corporation, including Federal Home Loan Corporation participation certificates, or the Federal Home Loan Bank or its district banks, or obligations guaranteed by the Government National Mortgage Association, U.S. Treasury, agencies, and instrumentalities.
- (4) Repurchase agreements secured by the types of investments listed above, restricted as to acquisition, term, and market value.
- (5) Interest-bearing time deposits or savings accounts in banks organized under the laws of this state, in national banks organized under the laws of the United States and doing business and situated in this state, in savings and loan associations which are under state supervision, or in federal savings and loan associations located in this state and organized under federal law and federal supervision, provided that any such deposits are secured by collateral as may be prescribed by law.
- (6) Deposits and certificates of deposit in out-of-state banks, savings and loan associations, and other regulated financial institutions insured by the FDIC.
- (7) Full faith and credit direct general obligations of any state, or unlimited tax direct obligations of any political subdivision thereof, to the payment of which the full faith and credit of such political subdivision is pledged, provided that at the time of purchase such obligations are rated in either of the two highest rating categories by a nationally recognized rating agency.

*Concentration of Credit Risk.* The District places no limit on the amount the District may invest in any one issuer. More than five percent of the District's investments are in SPIA, SBA and FLSAFE investment pools.

**ST. LUCIE COUNTY FIRE DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
September 30, 2018

**NOTE D – CAPITAL ASSETS**

Capital asset activity for the year ended September 30, 2018:

	BEGINNING BALANCE	INCREASES	DECREASES	ENDING BALANCE
<b>Governmental activities:</b>				
Capital assets, not being depreciated:				
Land	\$ 1,651,234	\$ -	\$ -	\$ 1,651,234
Construction in progress	3,089,898	-	3,089,898	-
Total capital assets, not being depreciated:	<u>4,741,132</u>	<u>-</u>	<u>3,089,898</u>	<u>1,651,234</u>
Capital assets, being depreciated:				
Buildings and improvements	26,497,137	14,963	-	26,512,100
Equipment /ambulance equipment	25,570,383	4,670,582	1,772,056	28,468,909
	<u>52,067,520</u>	<u>4,685,545</u>	<u>1,772,056</u>	<u>54,981,009</u>
Less accumulated depreciation for:				
Buildings and improvements	(8,655,767)	662,062	-	(9,317,829)
Equipment /ambulance equipment	(16,489,760)	1,607,054	1,772,056	(16,324,758)
	<u>(25,145,527)</u>	<u>2,269,116</u>	<u>1,772,056</u>	<u>(25,642,587)</u>
TOTALS	<u>\$ 31,663,125</u>	<u>\$ 2,416,429</u>	<u>\$ 3,089,898</u>	<u>\$ 30,989,656</u>

Depreciation expense in the amount of \$2,269,116 was charged to functions/programs of the primary government's public safety activity.

**NOTE E - LONG-TERM DEBT**

A summary of changes in the District's indebtedness for the year ended September 30, 2018:

	BEGINNING BALANCE	ADDITIONS	REDUCTIONS	ENDING BALANCE	DUE WITHIN ONE YEAR
<b>Governmental activities:</b>					
Notes and Leases Payable	\$ 1,907,085	\$ -	\$ 459,467	\$ 1,447,618	\$ 470,815
Bonds Payable	3,132,398	-	-	\$ 3,132,398	254,992
Compensated absences	11,797,674	323,425	-	12,121,099	1,090,899
Total governmental	<u>\$ 13,704,759</u>	<u>\$ 323,425</u>	<u>\$ 459,467</u>	<u>\$ 16,701,115</u>	<u>\$ 1,816,706</u>

**ST. LUCIE COUNTY FIRE DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
September 30, 2018

**NOTE E - LONG-TERM DEBT (CONTINUED)**

Leases Payable

The District is obligated under a lease payable secured by District vehicles, due in annual principal installments ranging from \$427,035 to \$494,360 plus interest annually at a rate of 2.470% through August 2021.

Bond Payable

On February 3, 2017 the District issued \$8,700,000 Capital Improvement Bond, Series 2017. The District drew down \$3,132,398, the outstanding balance at September 30, 2018. The Draw bears an interest rate of 2.45% per annum payable April 1 and October 1, commencing October 1, 2017. The Draw shall be repaid over a 7-year maturity. The District has established accounts to maintain balances in accordance with the bond documents. At September 30, 2018 the District met or exceeded those requirements.

Principal due on notes and bonds payable for each of the years following September 30, 2018 is as follows:

	PRINCIPAL	INTEREST	TOTAL
2019	725,807	108,346	834,153
2020	750,733	89,897	840,630
2021	769,557	70,985	840,542
2022	282,282	51,597	333,879
2023	289,552	47,962	337,514
Thereafter	1,762,085	193,002	1,955,087
	\$ 4,580,016	\$ 561,789	\$ 5,141,805

Vacation and Sick Leave

The District's policy provides for payment to employees, who have completed at least 12 months of service, for the annual leave accrued and not taken at the date of termination. Vacation and sick leave may accumulate up to 480 and 720 hours, respectively. Accumulated vacation and sick leave will be paid up to a maximum of 1,200 hours pursuant to current policy.

For governmental funds, the amounts normally liquidated with expendable available financial resources are accrued in the individual funds for the current portion, and the non-current portion (the amount estimated to be used in subsequent fiscal years) is maintained separately and represents a reconciling item between the fund and government-wide presentation.

# ST. LUCIE COUNTY FIRE DISTRICT

## NOTES TO FINANCIAL STATEMENTS

September 30, 2018

### **NOTE F – RETIREMENT AND BENEFIT SYSTEM**

St. Lucie County Fire District administers two single-employer defined benefit pension plans – Retirement System for General Employees of the St. Lucie County Fire District and St. Lucie County Fire District Firefighters' Pension Trust. These plans provide benefits for all qualifying employees of the District. The financial activities of the plans are reported as Pension Trust funds in the District's combined financial statements. The plan's assets may be used only for the payment of benefits to members of that plan. A summary of significant accounting policies of the Pension funds can be found at Note A. Both of the plans offer a stand-alone financial statement which is available from the plan administrator, the Resource Centers, LLC c/o St. Lucie County Fire District, 5160 NW Milner Drive, Port St. Lucie, Florida.

#### Basis of Accounting and Method Used to Value Investments

Plan member contributions are recognized in the period in which the contributions are due. Employer contributions to the plan are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. Investments are reported at fair value and managed by third party money managers. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates where applicable and third party pricing services. Investments that do not have an established market are reported at estimated fair value based on the underlying investments. The Board approved Investment Policy serves as a guideline for the investment managers. The Board recognizes that the obligation to the plans are long-term in nature and its investment policies should be designed for the performance and return over a number of years. The general investment objective is to obtain a reasonable rate of return defined as interest and dividend income plus realized and unrealized appreciation as set forth within the prudent investor rule and within the guidelines of Florida Statutes. For a more detailed and comprehensive list of available investments, including asset allocation and targeted rates of return, the Investment Policy Statement as approved by the board of Trustees should be referenced.

#### Retirement System for General Employees of the St. Lucie County Fire District

##### Plan Description

The Retirement System for General Employees of the St. Lucie County Fire District (the Fund) is a defined benefit contributory pension trust established by the Fire District on October 18, 2006, for providing retirement, death and disability benefits to the Fire District general employees. The Fund is under the supervision of a five-member local independent Board of Trustees, who are selected for office under guidelines of the Fund. The Board may make amendments to the plan after approval of the plan sponsor, the St. Lucie County Fire District. The Plan ordinance contains the complete and detailed information regarding the Plan.

**ST. LUCIE COUNTY FIRE DISTRICT**  
NOTES TO FINANCIAL STATEMENTS  
September 30, 2018

**NOTE F – RETIREMENT AND BENEFIT SYSTEM (CONTINUED)**

All full-time employees are eligible to participate on the date of employment. Normal retirement is provided for after 25 years of service or age 60 and 5 years of service for those employed prior to October 1, 2014. For those hired after October 1, 2014, it is 10 years of service. The benefit is calculated at 3% of average final salary times years of continuous service. A deferred retirement option is available and death and disability benefits are also provided. The Plan allows for post-retirement COLA increases dependent on investment returns in excess of actuarial interest assumptions, not to exceed 5%. There have been no COLA increases.

Retirement System for General Employees of the St. Lucie County Fire District (continued)

Plan Description (continued)

An actuarial valuation of the plan was performed by the Plan's actuarial consultants for the year ended September 30, 2018. The actuarial cost method used in the valuation is the individual entry-age cost method with the level of percent of payroll used for amortizing unfunded liabilities over 10-30 years. The asset valuation method used to determine the actuarial value of assets is 5 year smoothing.

The financial activity of this plan is reported as a pension trust fund in the District's financial statements. The Plan's assets may be used only for the payment of benefits to members of the Plan.

Membership in the Plan consisted of 57 active plan members of which 31 were vested and 25 were non-vested or partially vested at September 30, 2018.

Contributions, Funding Policy and Annual Pension Cost

General Employees of the District are required to pay 1.78% of their Pensionable Wages to the pension plan.

The plan's policy provides for periodic employer contributions at actuarially determined rates that, expressed as percentages of annual covered payroll, are designed to accumulate sufficient assets to pay benefits when due. The Board and sponsor have opted to fund the plan with an annual contribution early in the plan year. Employee contributions are not required for the plan until the employer contribution rate exceeds 28%. Employee contributions would be required for any actuarially determined contribution rate above 28%. The plan included 32 retirees and/or beneficiaries currently receiving benefits and 20 terminated employees entitled to benefits but not yet receiving them.

**ST. LUCIE COUNTY FIRE DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
September 30, 2018

**NOTE F – RETIREMENT AND BENEFIT SYSTEM (CONTINUED)**

Total contributions made during fiscal year 2018 amounted to \$1,142,444. The District prepaid the contributions in October and December of 2017 for fiscal year 2018 and subsequently withheld from employee compensation over the course of the year based on covered payroll. These contributions represented 29% of covered payroll. The actuarially determined contribution is \$1,142,444.

Retirement System for General Employees of the St. Lucie County Fire District (continued)

Annual Pension Costs and Related Information

The components of net pension cost, the increase in net pension asset and the net pension asset as of the valuation date of October 1, 2017 for the plan is as follows:

Actuarial determined contribution	\$ 1,142,444
Less prepaid contribution	-
Interest on net pension obligation	-
Adjustment to actuarially determined contribution	-
Annual pension cost	<u>1,142,444</u>
Contributions made	<u>(1,142,444)</u>
Increase in net pension liability	-
Beginning of year (excess) deficiency	-
End of year (excess) deficiency	<u><u>\$ -</u></u>

On September 30, 2018, the Sponsor reported Deferred Outflows of Resources and Deferred Inflows of Resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual results	\$ 874,738	\$ 95,895
Changes of assumptions	510,288	-
Net difference between projected and actual earnings on Pension plan investments	258,363	-
Employer contributions subsequent to the measure date	<u>1,142,444</u>	<u>-</u>
<b>TOTAL</b>	<u><u>\$ 2,785,833</u></u>	<u><u>\$ 95,895</u></u>

**ST. LUCIE COUNTY FIRE DISTRICT**

NOTES TO FINANCIAL STATEMENTS

September 30, 2018

**NOTE F – RETIREMENT AND BENEFIT SYSTEM (CONTINUED)**

The outcome of the Deferred Outflows of resources related to pensions resulting from Employer contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the year ended September 30, 2018. Amounts reported as Deferred Outflows of Resources and Deferred Inflows of Resources related to pensions will be recognized in Pension Expense as follows:

<u>Fiscal Year</u>	<u>Amount</u>
2019	\$458,852
2020	481,314
2021	224,224
2022	274,446
2023	108,658
Thereafter	-

Retirement System for General Employees of the St. Lucie County Fire District (continued)

Discount Rate:

The Discount Rate used to measure the Total Pension Liability was 8.0 percent.

The projection of cash flows used to determine the Discount Rate assumed that Plan Member Contributions will be made at the current contribution rate and that Sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the Member rate. Based on those assumptions, the Pension Plan’s Fiduciary Net Position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the Long-Term Expected Rate of Return on Pension Plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.

	1% Decrease	Current Discount Rate	1% Increase
	<u>7.00%</u>	<u>8.00%</u>	<u>9.00%</u>
Sponsor's net pension liability	\$ 9,911,437	\$ 7,415,881	\$ 5,319,388

St. Lucie County Fire District Firefighters’ Pension Trust Fund

Plan Description

The St. Lucie County Fire District Firefighters’ Pension Trust Fund, (the Plan), is a contributory pension trust established under the provisions of Chapter 175, Florida Statutes, for the benefit of certified firefighters in the St. Lucie County Fire District. The Fund is under the supervision of a five member local independent Board of Trustees, who are selected for office under the provisions of Florida Statute 175.

**ST. LUCIE COUNTY FIRE DISTRICT**  
NOTES TO FINANCIAL STATEMENTS  
September 30, 2018

**NOTE F – RETIREMENT AND BENEFIT SYSTEM (CONTINUED)**

On October 18, 2006, the St. Lucie County Fire District approved the creation of a new public employee retirement system for the benefit of certified firefighters in the District. The purpose of the St. Lucie County Fire District Firefighters' Pension Trust Fund was to provide a more complete set of benefits to the firefighters in which the District was the plan sponsor and could authorize additional benefits and enhancements that were not available in the present primary plan for the firefighters which was the City of Fort Pierce Retirement and Benefit System.

The financial activity of this plan is reported as a pension trust fund in the District's financial statements. The Plan's assets may be used only for the payment of benefits to members of the Plan.

St. Lucie County Fire District Firefighters' Pension Trust Fund (continued)

Plan Description (continued)

Membership in the Plan consisted of approximately 353 active plan members at September 30, 2018, of which 270 members are vested or partially vested and 83 are non-vested. There are 212 retirees or beneficiaries presently receiving benefits including 35 DROP retirees plus 56 terminated members entitled to but not yet receiving benefits.

Contributions, Funding Policy and Annual Pension Cost

Firefighters of the District are required to pay 4.0% of their gross earnings to the pension plan.

In 2018, actual contributions were \$13,807,697 (\$12,432,421 employer and \$1,375,276 employee). Employer contributions were pre-funded to the plan as actuarially determined for 2018.

**ST. LUCIE COUNTY FIRE DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
September 30, 2018

**NOTE F – RETIREMENT AND BENEFIT SYSTEM (CONTINUED)**

Annual Pension Costs and Related Information

The components of net pension cost, the increase in net pension asset and the net pension asset as of the valuation date of October 1, 2016 for the plan is as follows:

Actuarial determined contribution	\$ 14,412,592
Less prepaid contribution	-
Less allowable state contribution	(2,112,321)
Adjustment to actuarially determined contribution	-
Annual pension cost	<u>12,300,271</u>
Contributions made	<u>(12,432,421)</u>
Increase in net pension liability	(132,150)
Beginning of year (excess) deficiency	-
End of year (excess) deficiency	<u><u>\$ (132,150)</u></u>

St. Lucie County Fire District Firefighters' Pension Trust Fund (continued)

For the year ended September 30, 2018, the Sponsor will recognize a Pension Expense of \$17,743,134. On September 30, 2018, the Sponsor reported Deferred Outflows of Resources and Deferred Inflows of Resources related to pensions from the following resources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
	<u>                    </u>	<u>                    </u>
Differences between expected and actual results	\$ 4,349,563	\$ 3,405,198
Changes of assumptions	660,690	-
Net difference between projected and actual earnings on Pension plan investments	4,809,183	-
Employer contributions subsequent to the measure date	<u>14,564,403</u>	<u>-</u>
<b>TOTAL</b>	<u><u>\$ 24,383,839</u></u>	<u><u>\$ 3,405,198</u></u>

The outcome of the Deferred Outflows of resources related to pensions resulting from Employer and State contributions subsequent to the measurement date will be recognized as a reduction of the Net Pension Liability in the year ended September 30, 2018.

**ST. LUCIE COUNTY FIRE DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
September 30, 2018

**NOTE F – RETIREMENT AND BENEFIT SYSTEM (CONTINUED)**

Amounts reported as Deferred Outflows of Resources and Deferred Inflows of Resources related to pensions will be recognized in Pension Expense as follows:

<u>Fiscal Year</u>	<u>Amount</u>
2018	4,154,239
2019	4,154,239
2020	4,491,433
2021	400,767
2022	457,921
Thereafter	1,670,084

St. Lucie County Fire District Firefighters’ Pension Trust Fund (continued)

Discount Rate:

The Discount Rate used to measure the Total Pension Liability was 8.0 percent.

The projection of cash flows used to determine the Discount Rate assumed that Plan Member Contributions will be made at the current contribution rate and that Sponsor contributions will be made at rates equal to the difference between actuarially determined contribution rates and the Member rate. Based on those assumptions, the Pension Plan’s Fiduciary Net Position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the Long-Term Expected Rate of Return on Pension Plan investments was applied to all periods of projected benefit payments to determine the Total Pension Liability.

	1% Decrease 7.00%	Current Discount Rate 8.00%	1% Increase 9.00%
Sponsor's net pension liability	\$ 131,718,241	\$ 95,954,901	\$ 66,027,109

Required Supplementary Information (Unaudited)

The schedule of funding progress, schedule of contributions from the employer and other contributing entities, and schedule of net pension liability to the sponsor can be found in the required supplementary information section of this annual financial report.

# **ST. LUCIE COUNTY FIRE DISTRICT**

## **NOTES TO FINANCIAL STATEMENTS**

September 30, 2018

### **NOTE G - TAXES**

The District's tax revenue is levied annually on real and personal property located in St. Lucie County on January 1 of the prior year. The assessed value on which the 2017-2018 levy was based was approximately \$19.0 billion. The assessed values are established by the St. Lucie County Property Appraiser. Tax collections by the St. Lucie County Tax Collector normally begin in November of each year with a due date of March 31 of the following year. Current tax collections for the year ended September 30, 2018 were approximately 97.58% of the total tax levied. The tax millage rate for the 2017-2018 fiscal year was 3.0000 mills.

### **NOTE H - LEASES**

The District leases land for two of its fire stations; Pepper-Beach Park and Lakewood Park. Pepper-Beach Park property is owned by the State of Florida and leased to St. Lucie County. The District entered into a 50 year nonmonetary lease with St. Lucie County dated October 31, 1984. The Lakewood Park property is owned by the Lakewood Park Property Owners Association. The District entered into a 99 year lease with the Association on May 12, 1976, effective June 1, 1976, for the annual consideration of one dollar.

In August of 2008, the District entered into a lease agreement with St. Lucie County ending March 14, 2058. In conjunction with an Inter-local agreement, the District has invested significant funds towards firefighting and rescue services for the St. Lucie International Airport. In consideration and recognition of these funds and services the District shall pay no further rent to the lessor during the terms of the lease, unless it is subsequently shown that the cost of providing the services as set forth in the agreement no longer equates to, at least, the established fair market rental value of the Lease Premises.

### **NOTE I – POST RETIREMENT HEALTH CARE AND LIFE INSURANCE BENEFITS**

In addition to providing pension benefits, the District provides certain health care and life insurance benefits for 40 retired employees whose retirement was prior to April 1, 1998. Those and similar benefits for active employees are funded by way of payment of contributions to a separate Retirement Health Insurance. The Trust provides various insurance benefits to the members for partial premiums on various policies and subsequently through a self-insured plan which uses the services of an independent plan administrator. The District recognizes the cost of providing such benefits to these retirees by expensing insurance premiums, which were \$256,400 for the year ended September 30, 2018.

**ST. LUCIE COUNTY FIRE DISTRICT**  
**NOTES TO FINANCIAL STATEMENTS**  
September 30, 2018

**NOTE I – POST RETIREMENT HEALTH CARE AND LIFE INSURANCE BENEFITS  
(CONTINUED)**

Annual OPEB Cost and Net OPEB Obligation

The District's annual other postemployment benefit (OPEB) cost (expense) is calculated based on their Actuarially Determined Contribution of the employer (ADC), an amount actuarially determined in accordance with the parameters of new GASB Statement 75. The ADC will be calculated by the actuary and must be a reasonable and actuarially based method for recognizing benefits earned during the present fiscal year and benefits previously earned but not yet reflected in the Net OPEB Obligation. The following table shows the components of the District's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the District's net OPEB obligation:

The District's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for 2018, and the year then ended, is as follows:

Annual OPEB Cost and Net OPEB Obligation (continued)

FISCAL YEAR ENDING	ANNUAL OPEB COST	AMOUNT CONTRIBUTED	PERCENTAGE OF ANNUAL OPEB COST CONTRIBUTED	NET OPEB OBLIGATION
9/30/2016	2,835,042	911,979	32.17%	20,478,344
9/30/2017	3,119,077	977,186	31.33%	36,832,252
9/30/2018	3,037,026	1,027,194	33.82%	36,980,404
			Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience			\$ -	\$ -
Changes of assumptions and other inputs			-	1,911,688
Benefits Paid after the Measurement Date			1,027,194	-
<b>TOTAL</b>			<b>\$ 1,027,194</b>	<b>\$ 1,911,688</b>

# ST. LUCIE COUNTY FIRE DISTRICT

## NOTES TO FINANCIAL STATEMENTS

September 30, 2018

### **NOTE I – POST RETIREMENT HEALTH CARE AND LIFE INSURANCE BENEFITS (CONTINUED)**

#### Funded Status and Funding Progress

In the September 30, 2017 actuarial valuation, the individual entry-age normal actuarial cost method was used. The actuarial assumptions included a 3.5% investment rate of return (net of administrative expenses), which is a blended rate of the expected long-term investment returns on plan assets and on the District's own investments calculated based on the funded level of the plan at the valuation date, and an annual healthcare cost trend rate of 10% initially, reduced by decrements to an ultimate rate of 5% after ten years. Both rates included a 4.5% inflation assumption. The actuarial value of assets was determined using techniques that spread the effects of short-term volatility in the market value of investments over a five-year period. The UAAL is being amortized at a rate of 3.5%.

As of October 1, 2016, the most recent actuarial valuation date, the plan was not funded. As a result, the unfunded actuarial accrued liability (UAAL) for benefits was \$36,980,404. The total payroll was \$39,703,900 and the ratio of the UAAL to the total payroll was 93.14%.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statements, presents multiyear trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

#### Actuarial Methods and Assumptions

Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

### **NOTE J - CONTINGENCIES**

The District is a defendant from time to time in various lawsuits arising in the normal course of business, including claims for property damages, personal injuries, and personnel practices. In the opinion of management, the ultimate outcome of these lawsuits, some of which are covered by insurance, will not have a material adverse effect on the District's financial position.

**ST. LUCIE COUNTY FIRE DISTRICT**  
**COMBINING SCHEDULE PENSIONS – STATEMENT OF FIDUCIARY NET POSITION**  
September 30, 2018

	<u>FIREFIGHTERS' PENSION TRUST FUND</u>	<u>RETIREMENT SYSTEM GENERAL EMPLOYEE</u>	<u>TOTAL</u>
<b>ASSETS</b>			
Contributions receivable	\$ 48,705	\$ 2,958	\$ 51,663
Accounts receivable	2,131,983	-	2,131,983
Accrued investment income	442,641	20,085	462,726
Prepaid items	1,959	4,453	6,412
Investments at fair value:			
Cash equivalents	7,628,448	304,936	7,933,384
Corporate debt	57,248,446	1,983,283	59,231,729
Corporate stocks	46,555,944	486,589	47,042,533
Limited liability company	9,195,054	623,622	9,818,676
Mortgage-backed securities	620,644	64,523	685,167
Mutual fund - domestic equities	49,223,101	4,839,101	54,062,202
Mutual fund - domestic bonds	-	1,924,419	1,924,419
Mutual fund - international equities	17,366,874	2,334,375	19,701,249
Collective trust	33,768,927	1,094,688	34,863,615
U.S. government securities and agency obligations	24,494,856	1,013,478	25,508,334
<b>TOTAL INVESTMENTS</b>	<u>246,102,294</u>	<u>14,669,014</u>	<u>260,771,308</u>
<b>TOTAL ASSETS</b>	<u>248,727,582</u>	<u>14,696,510</u>	<u>263,424,092</u>
<b>LIABILITIES</b>			
Accounts payable	219,379	14,628	234,007
Employee prepayments	124	-	124
Refunds payable	14,363	-	14,363
<b>TOTAL LIABILITIES</b>	<u>233,866</u>	<u>14,628</u>	<u>248,494</u>
<b>NET POSITION</b>			
Held in trust for pension benefits	<u>\$ 248,493,716</u>	<u>\$ 14,681,882</u>	<u>\$ 263,175,598</u>

**ST. LUCIE COUNTY FIRE DISTRICT**  
**COMBINING SCHEDULE PENSIONS – STATEMENT OF CHANGES IN NET POSITION – FIDUCIARY FUNDS**  
**Year Ended September 30, 2018**

	FIREFIGHTERS' PENSION TRUST FUND	RETIREMENT SYSTEM GENERAL EMPLOYEES	TOTAL
<b>ADDITIONS</b>			
<b>Contributions</b>			
State contribution	\$ 2,131,983	\$ -	\$ 2,131,983
Employer contributions	12,432,421	1,142,444	13,574,865
Employee contributions	1,375,276	69,364	1,444,640
Participant buy-back	148,879	-	148,879
Total contributions	<u>16,088,559</u>	<u>1,211,808</u>	<u>17,300,367</u>
<b>Investment Income</b>			
Net appreciation in fair value of investments	9,847,836	489,753	10,337,589
Interest and dividends	7,238,883	504,473	7,743,356
	17,086,719	994,226	18,080,945
Less: investment expenses	(972,890)	(58,614)	(1,031,504)
Net investment income	<u>16,113,829</u>	<u>935,612</u>	<u>17,049,441</u>
TOTAL ADDITIONS	<u>32,202,388</u>	<u>2,147,420</u>	<u>34,349,808</u>
<b>DEDUCTIONS</b>			
Benefits paid to participants	12,120,164	942,537	13,062,701
DROP payments	2,038,936	74,901	2,113,837
Reimburse Overpayment	-	828	828
Administrative expenses	124,936	61,765	186,701
TOTAL DEDUCTIONS	<u>14,284,036</u>	<u>1,080,031</u>	<u>15,364,067</u>
NET INCREASE	17,918,352	1,067,389	18,985,741
<b>NET POSITION HELD IN TRUST FOR PENSION BENEFITS</b>			
Beginning of year	230,575,364	13,614,493	244,189,857
End of year	<u>\$ 248,493,716</u>	<u>\$ 14,681,882</u>	<u>\$ 263,175,598</u>

**ST. LUCIE COUNTY FIRE DISTRICT**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF NET PENSION LIABILITY OF THE SPONSOR**  
**UNAUDITED**

Retirement System for General Employees of the St. Lucie County Fire District

**SCHEDULE OF FUNDING PROGRESS**

	(1)	(2)	(3)	(4)	(5)	(6)
				(UNFUNDED)		(UNFUNDED)
ACTUARIAL VALUATION DATE	ACTUARIAL VALUE OF ASSETS	ACTUARIAL ACCRUED LIABILITY (AAL) --Entry Age	PERCENT FUNDED (1)/(2)	AAL (1)-(2)	COVERED PAYROLL	AAL AS A PERCENTAGE OF COVERED PAYROLL (4)/(5)
2009	8,457,000	10,507,000	80.5%	(2,050,000)	3,349,000	(61%)
2010	9,957,362	12,287,362	81.0%	(2,330,000)	3,168,000	(74%)
2011	9,959,930	13,088,499	76.1%	(3,128,569)	2,796,418	(112%)
2012	10,482,920	13,941,369	75.2%	(3,458,449)	2,667,465	(130%)
2013	10,760,286	15,127,263	71.1%	(4,366,977)	2,881,172	(152%)
2014	11,461,720	16,339,282	70.1%	(4,877,562)	3,103,328	(157%)
2015	12,176,210	17,737,273	68.6%	(5,561,063)	3,406,109	(163%)
2016	12,962,030	20,072,891	64.6%	(7,110,861)	3,487,284	(204%)
2017	13,875,835	21,049,804	65.9%	(7,173,969)	3,505,587	(205%)
2018	14,895,760	22,440,093	66.4%	(7,544,333)	3,924,067	(192%)

**ACTUARIALLY DETERMINED CONTRIBUTIONS**

FISCAL YEAR	ACTUARIAL DETERMINED CONTRIBUTION	EMPLOYER CONTRIBUTIONS	CONTRIBUTION EXCESS (DEFICIENCY)	COVERED PAYROLL	CONTRIBUTION AS A % OF COVERED PAYROLL
2015	735,269	744,779	9,510	3,406,109	22%
2016	776,518	767,008	(9,510)	3,487,284	22%
2017	901,184	901,184	-	3,505,587	26%
2018	1,142,444	1,142,444	-	3,924,067	29%

Notes to Schedule:

Valuation Date: 10-1-14 Actuarial determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported

Methods and assumptions used to determine contribution rates:

Funding Method:	Entry Age Normal Actuarial Cost Method.
Amortization Method:	Level percentage of pay, closed.
Remaining Amortization Period:	30 Years (as of 10/1/13)
Actuarial Asset Method:	The Actuarial value of Assets utilizes a five –year smoothing methodology.
Inflation:	4.5% per year.
Salary Increases:	4.6% - 8.7%
Payroll Growth:	3.2% per year.
Interest Rate:	8% per year compounded annually, net of investment related expenses.

**ST. LUCIE COUNTY FIRE DISTRICT**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**UNAUDITED**

St. Lucie County Fire District Firefighters' Pension Trust Fund

**SCHEDULE OF FUNDING PROGRESS**

(1)	(2)	(3)	(4)	(5)	(6)	
ACTUARIAL VALUATION DATE	ACTUARIAL VALUE OF ASSETS	ACTUARIAL ACCRUED LIABILITY (AAL) Entry Age	FUNDED RATIO (1)/(2)	(UNFUNDED) OVERFUNDED AAL (UAAL) (1)-(2)	COVERED PAYROLL	UAAL AS A PERCENTAGE OF COVERED PAYROLL (4)/(5)
2009	133,143,000	180,212,000	73.9%	(47,069,000)	29,576,000	(159%)
2010	152,085,000	195,430,000	77.8%	(43,345,000)	29,222,000	(148%)
2011	158,741,616	223,130,935	71.1%	(64,389,319)	26,291,209	(245%)
2012	175,228,821	224,633,306	78.0%	(49,404,485)	26,210,490	(188%)
2013	181,107,241	250,058,907	72.4%	(68,951,666)	26,696,002	(258%)
2014	190,131,196	266,041,158	71.5%	(75,909,962)	26,728,918	(284%)
2015	202,999,982	289,258,457	70.2%	(86,258,475)	30,156,226	(286%)
2016	219,742,915	308,423,471	71.2%	(88,680,556)	30,093,503	(295%)
2017	235,393,178	327,797,016	71.8%	(92,403,838)	31,241,424	(296%)
2018	252,105,896	345,861,169	72.9%	(93,755,273)	32,038,980	(293%)

This schedule uses projected covered payroll for actuarial calculations.

**ACTUARIALLY DETERMINED CONTRIBUTIONS**

Fiscal Year Ended September 30,	Actuarial Valuation Date	Annual Required Contributions	Employer Contributions	Chapter 175 Contributions	Contribution Excess (Deficiency)	Covered Payroll	Contribution as % of Covered Payroll
2015	2013	9,931,824	9,931,824	2,066,680	-	32,510,512	30.55%
2016	2014	11,877,064	11,877,063	2,019,113	-	30,282,933	39.22%
2017	2015	13,072,033	13,072,033	1,980,171	-	29,737,023	43.96%
2018	2016	14,412,592	14,544,741	2,131,983	132,149	34,385,000	42.30%

Notes to Schedule

Valuation Date: 10/01/14 (AIS 05/03/16)  
 Actuarially determined contribution rates are calculated as of October 1, two years prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Funding Method: Entry Age Normal Actuarial Cost Method  
 Mortality: RP 2000, Combined Healthy without projection  
 Amortization Method: Level percentage of pay, closed.  
 Remaining Amortization Period: 30 Years (as of 10/01/2013).  
 Actuarial Value of Assets: The Actuarial Value of Assets utilizes a five-year smoothing methodology.  
 Inflation: 2.7% per year.  
 Salary Increases: 5.1% - 8.3% averaging 5.8%.  
 Projected benefit at retirement of termination is increased 11% to account for non-regular compensation.  
 Payroll Growth: 4.3% per year.  
 Interest Rate: 8% per year compounded annually, net of investment related expenses.

**ST. LUCIE COUNTY FIRE DISTRICT**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF NET PENSION LIABILITY OF THE SPONSOR**  
**UNAUDITED**

Retirement System for General Employees of the St. Lucie County Fire District

	<u>2018</u>	<u>2017</u>	<u>2016</u>
Total pension liability			
Service cost	\$ 555,937	\$ 534,619	\$ 465,817
Interest	1,699,376	1,552,067	1,371,489
Changes of benefit terms	-	-	380
Differences between expected and actual experience	(334,676)	651,945	497,174
Changes of assumptions	-	-	765,434
Contributions - buy back	-	52,088	-
Benefit payments, including refunds of employee contributions	(1,018,266)	(923,078)	(899,921)
Net change in total pension liability	902,371	1,867,641	2,200,373
Total pension liability - beginning	21,195,394	19,327,753	17,127,380
Total pension liability - ending (a)	<u>\$ 22,097,765</u>	<u>\$ 21,195,394</u>	<u>\$ 19,327,753</u>
Plan fiduciary net position			
Contributions - employer	\$ 1,142,444	\$ 901,184	\$ 767,008
Contributions - employee	69,045	68,024	69,743
Contributions - buy back	-	52,088	-
Net investment income	935,615	1,214,052	1,005,074
Benefit payments, including refunds of employee contributions	(1,018,266)	(923,078)	(899,921)
Administrative expense	(61,766)	(67,279)	(52,045)
Net change in plan fiduciary net position	1,067,072	1,244,991	889,859
Plan fiduciary net position - beginning	13,614,812	12,369,821	11,479,962
Plan fiduciary net position - ending (b)	<u>\$ 14,681,884</u>	<u>\$ 13,614,812</u>	<u>\$ 12,369,821</u>
Net pension liability - ending (a) - (b)	<u>\$ 7,415,881</u>	<u>\$ 7,580,582</u>	<u>\$ 6,957,932</u>
Plan fiduciary net position as a percentage of the total pension liability	66.44%	64.23%	64.00%
Covered employee payroll	\$ 3,924,067	\$ 3,505,587	\$ 3,487,284
Net pension liability as a percentage of covered employee payroll	188.98%	216.24%	199.52%

GASB 67 implemented FYE 9/30/14. Prior years information not available.

**ST. LUCIE COUNTY FIRE DISTRICT**  
**REQUIRED SUPPLEMENTARY INFORMATION**  
**SCHEDULE OF NET PENSION LIABILITY OF THE SPONSOR**  
**UNAUDITED**

St. Lucie County Fire District Firefighters' Pension Trust Fund

	2018	2017	2016
Total pension liability			
Service cost	\$ 8,739,717	\$ 8,413,158	\$ 7,617,762
Interest	26,235,299	24,806,668	22,704,064
Change in excess state money	19,663	(600,000)	-
Changes of benefit terms	-	-	-
Differences between expected and actual experience	(446,737)	(2,212,835)	5,799,419
Changes of assumptions	-	-	880,921
Contributions - buy back	148,879	66,116	436,534
Benefit payments, including refunds of employee contributions	(14,157,492)	(12,926,081)	(11,090,001)
Net change in total pension liability	20,539,329	17,547,026	26,348,699
Total pension liability - beginning	326,528,655	308,981,629	282,632,930
Total pension liability - ending (a)	<u>\$ 347,067,984</u>	<u>\$ 326,528,655</u>	<u>\$308,981,629</u>
Plan fiduciary net position			
Contributions - employer	\$ 12,432,420	\$ 10,491,862	\$ 9,857,950
Contributions - state	2,131,983	1,980,171	2,019,113
Contributions - employee	1,375,400	1,360,489	769,108
Contributions - buy back	148,879	66,116	436,534
Net investment income	16,126,023	20,363,126	15,705,167
Benefit payments, including refunds of employee contributions	(14,157,492)	(12,926,081)	(11,090,001)
Administrative expense	(137,126)	(145,313)	(121,137)
Net change in plan fiduciary net position	17,920,087	21,190,370	17,576,734
Plan fiduciary net position - beginning	230,573,754	209,383,384	191,806,650
Plan fiduciary net position - ending (b)	<u>\$ 248,493,841</u>	<u>\$ 230,573,754</u>	<u>\$209,383,384</u>
Net pension liability - ending (a) - (b)	<u>\$ 98,574,143</u>	<u>\$ 95,954,901</u>	<u>\$ 99,598,245</u>
Plan fiduciary net position as a percentage of the total pension liability	71.60%	70.61%	67.77%
Covered employee payroll	\$ 34,385,000	\$ 29,737,023	\$ 30,282,933
Net pension liability as a percentage of covered employee payroll	286.68%	322.68%	328.89%

GASB 67 implemented FYE 9/30/14. Prior years information not available.

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

To the Chairman and Members of the Board of Commissioners  
St. Lucie County Fire District  
Fort Pierce, Florida

We have audited in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to the financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of St. Lucie County Fire District, Florida, as of September 30, 2018 and for the year ended, which collectively comprise the St. Lucie County Fire District, Florida's basic financial statements and have issued our report thereon dated June 26, 2019.

Internal Control Over Financial Reporting

In planning and performing our audit, we considered the St. Lucie County Fire District, Florida's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the St. Lucie County Fire District, Florida's internal control. Accordingly, we do not express an opinion on the effectiveness of the St. Lucie County Fire District, Florida's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether St. Lucie County Fire District, Florida's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any purpose.

*DiBartolomeo, McBee, Hartley & Barnes*

DiBartolomeo, McBee, Hartley & Barnes, P.A.

Fort Pierce, Florida

June 26, 2019

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE WITH THE REQUIREMENTS  
OF SECTION 218.415, FLORIDA STATUTES, REQUIRED BY RULE 10.556(10) OF THE AUDITOR  
GENERAL OF THE STATE OF FLORIDA

To the Chairman and Members of the Board of Commissioners  
St. Lucie County Fire District  
Fort Pierce, Florida

We have examined the District's compliance with the requirements of Section 218.415, Florida Statutes with regards to the District's investments during the year ended September 30, 2018. Management is responsible for the District's compliance with those requirements. Our responsibility is to express an opinion on the District's compliance based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants and, accordingly, included examining, on a test basis, evidence about the District's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our examination provides a reasonable basis for our opinion. Our examination does not provide a legal determination on the District's compliance with specified requirements.

In our opinion, the District complied, in all material respects, with the aforementioned requirements for the year ended September 30, 2018.

*DiBartolomeo, McBee, Hartley & Barnes*  
DiBartolomeo, McBee Hartley & Barnes, P.A.  
Fort Pierce, Florida  
June 26, 2019

## MANAGEMENT LETTER

To the Chairman and Members of the Board of Commissioners  
St. Lucie County Fire District  
Fort Pierce, Florida

**Report on the Financial Statements**

We have audited the financial statements of the St. Lucie County Fire District, Florida, as of and for the fiscal year ended September 30, 2018, and have issued our report thereon dated June 26, 2019.

**Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General.

**Other Reporting Requirements**

We have issued our Independent Auditor's Report on Internal Control over Financial Reporting and Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with *Government Auditing Standards* and Independent Auditor's Report on an examination conducted in accordance with *AICPA Professional Standards*, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports and schedule, which are dated June 26, 2019, should be considered in conjunction with this management letter.

**Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding annual financial audit report. Uncorrected findings from prior year: 2017-01.

**Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this management letter, unless disclosed in the notes to the financial statements. Refer to Note A in the notes to the financial statements.

## **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), , Rules of the Auditor General, requires us to apply appropriate procedures and communicate the results of our determination as to whether or not St. Lucie County Fire District has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and identification of the specific conditions met. In connection with our audit, we determined that the St. Lucie County Fire District did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the St. Lucie County Fire District. It is management's responsibility to monitor the St. Lucie County Fire District's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we address in the management letter any recommendations to improve financial management. In connection with our audit, we noted the following recommendations:

### 2017-01 Payroll Processing

It was noted during the audit that the District had discovered inconsistencies in certain payroll processing that resulted in late payments of certain tax liabilities. Certain treatment of benefits were not taxed in accordance with underlying agreements. The District, upon discovery, corrected the tax due and paid any balance due as a result. We recommend that the District implement policies that ensure changes in policy are reviewed to capture any changes in treatment.

#### *Management Response*

The District acknowledges the recommendation and the need to ensure changes in policy are reviewed to capture any changes in treatment. A policy will be implemented to review all financial related codes on a yearly basis to determine if any changes in treatment have occurred.

#### *Current Status*

The District is still in the process of implementing procedures in regards to payroll processing.

### 2018-01 Information to Actuary/Payroll

It was noted that the District experienced delays in receiving information necessary to complete certain financial statement disclosures. We recommend the District send timely information to the actuary to ensure timely financial statements are available.

### *Management Response*

The District acknowledges the recommendation and has made corrective measures to the software program that generated the pension extract report. This report is reviewed bi-weekly for any errors prior to being submitted to the actuary.

### **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires that we address noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but which warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

### **Purpose of this Letter**

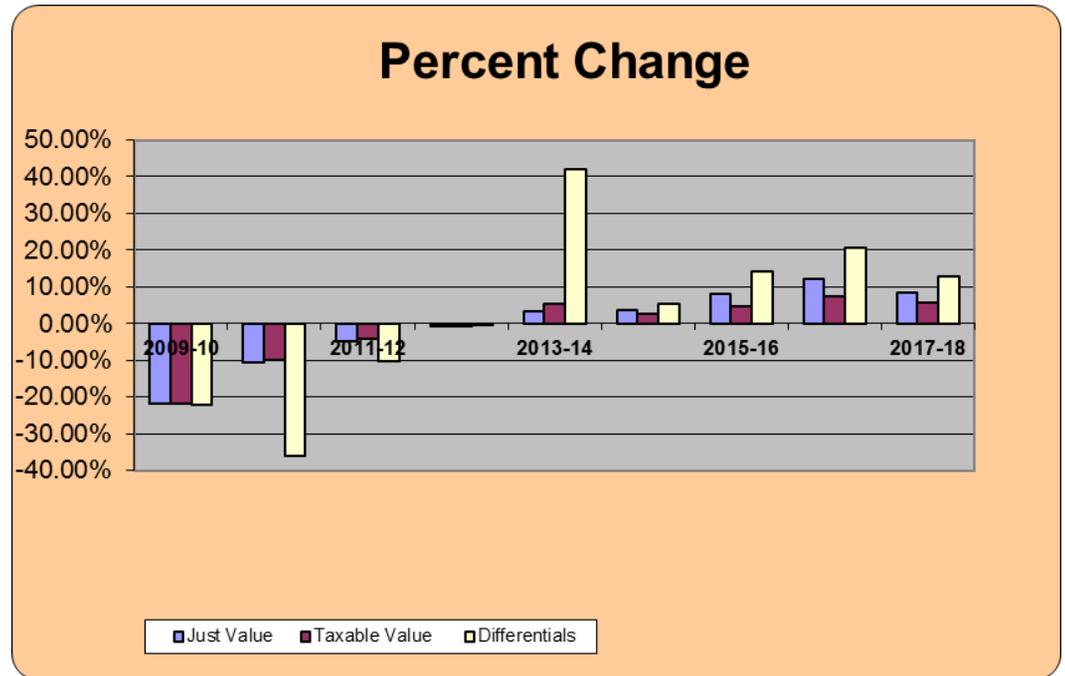
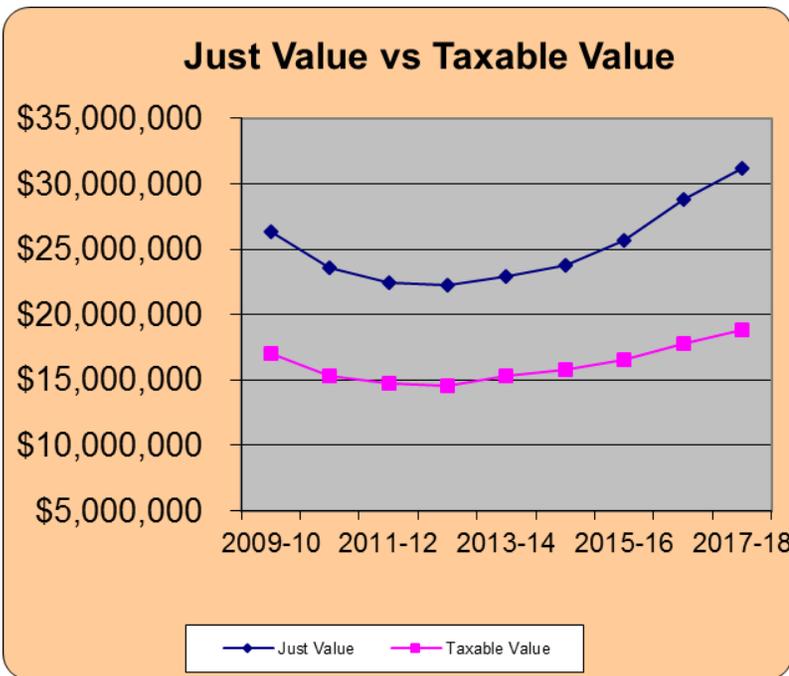
Our management letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representatives, the Florida Auditor General, Federal and other granting agencies, the Chairman and Members of the Board of Commissioners, and applicable management, and is not intended to be and should not be used by anyone other than these specified parties.

*DiBartolomeo, McBee, Hartley & Barnes*

DiBartolomeo, McBee, Hartley & Barnes, P.A.  
Fort Pierce, Florida  
June 26, 2019

**St. Lucie County, Florida**  
Assessed Valuation of Taxable Property (\$000)

Fiscal Year	2008-09	2009-10	2010-11	2011-12	2012-13	2013-14	2014-15	2015-16	2016-17	2017-18
<b>Just Value</b>	\$ 33,777,285	\$ 26,371,943	\$ 23,543,370	\$ 22,434,406	\$ 22,238,607	\$ 22,941,424	\$ 23,773,907	\$ 25,665,202	\$ 28,802,467	\$ 31,230,636
<b>Percent Change</b>	-13.090%	-21.924%	-10.726%	-4.710%	-0.873%	3.160%	3.629%	7.955%	12.224%	8.430%
<b>Assessed Value</b>	\$ 31,716,567	\$ 21,214,395	\$ 20,844,218	\$ 20,051,452	\$ 19,920,803	\$ 20,773,805	\$ 21,259,483	\$ 22,173,162	\$ 23,608,021	\$ 25,074,286
<b>Percent Change</b>										
<b>Minus Exemptions</b>	\$ 9,946,097	\$ 8,666,766	\$ 5,492,946	\$ 4,843,656	\$ 4,922,142	\$ 7,140,096	\$ 7,001,387	\$ 7,311,595	\$ 7,453,096	\$ 7,903,591
<b>Minus Value Above Cap</b>	\$ 2,060,718	\$ 674,074	\$ 463,457	\$ 502,537	\$ 418,835	\$ 443,022	\$ 995,903	\$ 1,818,758	\$ 3,566,002	\$ 4,516,399
<b>Exemptions &amp; Value Above Cap</b>	\$ 12,006,815	\$ 9,340,840	\$ 5,956,402	\$ 5,346,193	\$ 5,340,978	\$ 7,583,118	\$ 7,997,290	\$ 9,130,353	\$ 11,019,098	\$ 12,419,990
<b>Percent Change</b>	-8.314%	-22.204%	-36.233%	-10.245%	-0.098%	41.980%	5.462%	14.168%	20.686%	12.713%
<b>Taxable Value</b>	\$ 21,770,470	\$ 17,031,103	\$ 15,351,272	\$ 14,705,259	\$ 14,579,826	\$ 15,358,306	\$ 15,776,617	\$ 16,534,849	\$ 17,783,369	\$ 18,810,646
<b>Percent Change</b>	-15.517%	-21.770%	-9.863%	-4.208%	-0.853%	5.339%	2.724%	4.806%	7.551%	5.777%
<b>Millage Rate</b>	2.2000	2.2000	2.4839	2.6500	2.6500	3.0000	3.0000	3.0000	3.0000	3.0000



Sources: DR 420s, DR 403ACs, and St. Lucie County Fire District Financial Records